Report to:	Corporate Issues Scrutiny Committee		
Date:	24 th August, 2009		
Report of:	Director of Corporate Resources	Report No:	
Contact Officer:	Sue Johnson Deputy Director Corporate Resources	Tele No:	01204 331504
Report Title:	Savings Strategy		
Confidential / Non Confidential:	(Non-Confidential) This report does not contain information which warrants its consideration in the absence of the press or members of the public		
Purpose:	This report has been prepared in response to the Committee's request for information on external funding at its meeting on June 15 th when considering its 2009/10 work programme. The topics identified were: Where savings have been made in the Council over recent years Identification of targets to inform Value for Money in future years		
Recommendation	Committee are asked to note the content of the report and identify any issues arising from the information supplied.		
Decision:			
Background Doc(s):	Financial Forecast 2010/11 – 2013/14 Exe 2009	ecutive 29 th .	June

1. Introduction

At its meeting on June 15th the Committee asked for information on the savings that have been made in the Council over the last two to three years plus the identification of targets to inform Value for Money in the forthcoming financial years.

2. Savings Identified in Previous Years

2.1 Background

The identification of efficiency savings has been a major element of the budget process for several years, and the Council has been successful in delivering these savings which meet both the need to deliver a sound financial strategy for the Council and also the requirements of the Gershon agenda.

2.2 Savings achieved over last three years

During each year's budget process each service area identifies savings that can be achieved and after careful examination and challenge these are approved by full Council. Clearly these savings cover many different areas and the details for each service are given at Appendix 1.

There are key themes that have emerged though, predominantly the ability to generate additional income and the adoption of different working practices and service delivery models. Clearly there are challenges in achieving all of these, and the strategy being adopted towards future savings seeks to recognise these challenges and deal with them.

3. Future Savings Strategy

3.1 Background

The report presented to the Executive on 29th June outlined the challenges faced by the Council over the forthcoming financial years. The possible levels of savings that will need to be found mean that it is essential for each service to have a coherent and well thought out strategy for managing service changes and demands in the context of this financial situation.

3.2 Approach to identifying future savings

With such challenging targets to deliver, it is essential that clear and robust processes exist to identify and deliver savings. Directors have

been given a clear remit and the approaches being taken in the front line service areas are outlined below. These are in addition to the work being undertaken by the corporate departments to identify savings benefitting the whole Council and where the corporate departments can develop more efficient working practices to generate savings whilst supporting services in the delivery of their targets. Appendix 2 gives an overview of these workstreams.

Adult and Community Services

Adult and Community Services has in place a 3 year Value for Money Strategy (approved by the Executive Member in August 2008) which brought together two existing Efficiency and Finance strategies into an overarching framework, setting out a range of efficiency principles to be followed in the delivery of VFM reviews.

The delivery of VFM is one of 4 strategic priorities within the Adult and Community Services 3 year Strategic Plan (2009-2011). It underpins the other 3 priorities to form the Department's Transforming Programme for the next 3 years, namely the provision of support that fits people's personal needs, the investment in early intervention/ preventative work and the transformation of cultural and community based services.

In order to manage and deliver both the Transforming and VFM programmes, a strong programme management approach has been implemented. The Departmental Management Team acts as the Portfolio Board with overall responsibility for the governance and delivery of the individual programmes.

Within Transforming Social Care four main programmes have been identified (each with a dedicated programme lead officer, supported by a project team):-

- Personalisation/Self Directed Support (access/information, assessment and review, resource allocation and support planning/ brokerage;
- 24 hour care (residential care and supported housing);
- Support Outside the Home (respite/short-term breaks and day services); and
- Support Inside the Home (extra care, home care, intermediate care and community meals).

The Transforming Culture and Community Services Programme is mainly structured around the integration of management and operational arrangements within the Libraries, Museums and Archives Services with the added financial pressure of the likelihood of a reduction in external grant funding from 2011.

The delivery of the programme/projects is planned to deliver up to 30% efficiency savings over the next 3/4 years, whilst at the same time transforming services in line with the Putting People First Programme and the transformation of cultural and community based services.

Development & Regeneration and Environmental Services

The Departments have taken a mixed economy approach to tackling their VFM programmes and the need to achieve up to 30% efficiencies over the next 4 years. No single solution can deliver the whole sale change required throughout the life of the programmes.

Our approach will see:-

- A fundamental service redesign within the Departments, including delivering per-existing VFM reviews such as Planning Services and Industrial Estates along with new VFM reviews across other Divisions such as Highways and Engineering and the modernisation of Waste and Fleet
- Coupled alongside this will be the review of the trading accounts with clear financial management plans to ensure they deliver a cost efficient and effective service whilst operating with a balanced trading position
- Income opportunities pursued, to reduce the impact on front line services. The challenge will be to optimise the return in the tough economic climate
- The pursuit of entrepreneurial activities such as innovative approaches to fleet procurement, business development and growth
- The management and exit from the use of external funding, which will see radical changes and potential reductions to service provision if ABG is not replaced. The development of an exit strategy will be crucial to ensure this impact is minimised, where possible.

Process

We have adopted a strong project management approach. The VFM Programme Management Board meet weekly to ensure projects are on track and to prioritise support where it is needed. The board is a DMT subset. Regular updates are provided to the wider DMT, at least monthly, but if there is an issue this can be more frequent.

Each project has a project sponsor and a project manager. Each project is also supported by a member of the Policy and Performance Team as well as a member of the Finance Team. This ensures that there is a consistent approach applied across the Departments and that managers truly understand the information relevant to their service.

Children's Services

There are two approaches being adopted to identify savings to achieve the 30% redirection target outlined within corporate financial guidance over the next four financial years.

The main approach being adopted is one of a series of VFM reviews of services operated by the Department. These reviews largely focus upon identifying areas where improved integration of services can deliver reduced costs whilst maintaining outcomes for children and young people within the Borough.

In addition, managers are working together to identify areas where efficiencies can be made to service provision through reductions in day to day costs.

4. Conclusions

There are significant challenges facing the Council over the forthcoming financial years but the strategy in place aims to ensure that these are met in a comprehensive and well-managed way.

5. Recommendations

Committee are asked to note the content of the report and identify any issues arising from the information supplied.

APPENDIX 1

ADULT & COMMUNITY SERVICES

		2007/08 £000
Adult Social Care		
Efficiency Savings		
Supported Employmen	nt efficiency saving (Heaton Fold/Bolmoor)	25
Changes to Social Wo	orker skill mix	112
Service Redesign (Su	pporting People Team)	25
Reduce Inflation on Co	ontracts	150
Mental Health (BST) a	and Drugs/Alcohol Services staffing efficiencies	123
Reconfiguration of Day	y Care contracts	100
_	ervice into Contact Centre	53
Disestablish vacant m	anagement posts	75
Disestablish manager	post – Firwood	20
Transfer Befriending s	ervice to voluntary sector	60
•	care services at other homes and develop	
Active Ageing Centre	•	566
Re-provide residential	care services at other homes and develop	
Extra Care Housing (`	390
Reduce car mileage b	udgets by 10%	62
•	upplies and service budgets	114
Staffing efficiencies:		155
	Staff Development	40
	Business Support and Admin	317
	Financial Assessment Team	12
Delete residual manag	gement post budget	40
Total efficiency savir	ngs (Adult Social Care)	2,439
Increased Income/Fu	ınding	
Continuing Care fundi	ng	300
Supported Housing se	ervice charge: Increased income	90
Use of Grants	-	146
Total Increased Inco	me/Funding (Adult Social Care)	536

		2007/08 £000
Culture and Commun	ity Services	
Efficiency Savings Staffing efficiencies:	Sport, health & Inclusion Museums Librarians & Tourist Information Centre d review of the events programme (Arts Dev)	16 167 226 165
Increased income and Reduce Leisure Budge	staffing efficiencies (Albert Halls) t and related investment nanagement restructure nagement savings	60 45 170 20 177
Total efficiency saving	gs (Culture & Community Services)	1,046
TOTAL 2007/08 SAVIN	IGS	4,021 =====
Adult Social Care		2008/09 £000
Reduce inflation on Col Staffing Changes – Vol Advocacy service redes Reduction in 1.5 FTE S FYE redevelopment of Deletion of Management Reduce the devolved of Reduce ICT spend Disestablish an admin standard of Client Finance	unteer co-ordination sign social Workers Manor Court/Thicketford House nt Consultancy Budget ar parking budget	39 77 8 30 45 115 52 25 40 20 9 32
Total efficiency saving	gs (Adult Social Care)	492
Increased Income/Fur Continuing Care funding	•	375

Total increased Income/Funding (Adult Social Care)		375 2008/09 £000
Culture and Commur	nity Services	
•	eases Museum Security arrangements Id review of events programme (Arts Dev) Albert Halls Museums Admin Post Health & Safety (Env Health) Trading Standards (Env Health) Admin post (Community Safety)	50 50 47 8 18 10 9
Total efficiency savin	ngs (Culture & Community Services)	208
	nding Family Information Service me/Funding (Culture & Community Services)	7 7
TOTAL 2008/09 SAVI	NGS	1,082 =====
Adult Social Care		2009/10 £000
Efficiency Savings Reduce residential car Review Day Care Prov Reduce inflation on Co Review of handyperso Staffing savings in Per Use of Grants Energy efficiency VFM review of Care So Home Care Electronic Manage inflation on su	ontracts n service formance Team ervices Monitoring	450 130 20 17 10 30 8 1,000 750 100

Total efficiency savings (Adult Social Care)	2,800
	2009/10 £000
Culture and Community Service	
Efficiency Savings	
Disestablish Arts Team Leader post	39
Disestablish Team Librarian post	29
Relocation of school library service/stock support unit	50
Re-provision of mobile library service	95
Redesign of museum offer at Hall I'th Wood and Smithills Hall	45
Relocation of schools museum service	14
Disestablish an admin post (Albert Halls)	20
Reduce level of the Home visiting grant	28
Disestablish Community Facilities Development Manager post	42
Remove unused grant	3
Total efficiency savings (Culture & Community Services)	365
TOTAL 2009/10 SAVINGS	3,165

CHILDREN'S SERVICES

	2007/08
	£000
Efficiency Savings 2007/08	
Pensions	200
Reduction in residential placements within Social Care	148
Establish team of workers to transport Looked After Children to/from School	25
Disestablish post of Independent Reviewing Officer (realigning roles	
within the Conference Team)	36
Disestablish social care quality assurance post (realignment of rolls	
within Quality Assurance Team)	38
Realign management arrangements within the Juvenile Response Team	32
Restructure Asset Management Team	25
Disestablish current caretakers/domestics vacant posts	42
Redesign School Improvement Service	50
Redesign information management/data collection within the Department	200
Schools ICT redesign support	60
Reduction in car parking costs	22
Surestart – contracts review/management costs/redesign (family support)	200
Total efficiency savings 2007/08	1,078
	=====
	2008/09
Budget Redirections 2008/09	£000
Positive Contributions	
Integrated Youth Offer – VFM review of youth, connexions and play	500
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Staying Safe	
Agency Placements – reduction in the number of children placed with	
Agencies	50
Early Start and Children's Social Care – reconfiguration of the	
management structure	158
Performance Planning & Resources	
Joint Finance Unit – reduction in staffing	20
Children's Trust – Children and Young Peoples working party to be	
embedded in Children Trust arrangements	60
3	
Other Redirections across various Divisions	
Departmental management realignment and capacity building	135
General equipment reductions – reduction of expenditure for general	
equipment	250

Total Redirections 2008/09 Budget Redirections 2009/10	1,173 2009/10 £000
IT Savings	500
Integration of Family Support Working	187
Homestart Contract	30
Education Social Worker Posts	139
Positive contributions	400
Inclusion and Engagement	50
Vacancy management/review of admin costs	250
Cash Limited Budgets	288
Capital Savings	96
Total Redirections 2009/10	1,940
	=====

CORPORATE STRATEGY & FINANCE

	2007/08 £000
Corporate Resources	
Tax & Benefits system changes	50
Cash limited supplies budgets	35
Summons income	20
Savings from new systems	95
FM Contract savings	50
Deletion of 3.5 clerical posts	56
Benefits, Grants etc.	300
Deletion of 2 IT posts	95
Corporate Property staffing changes	103
Increased vacancy provision	123
Cashiers	100
Legal & Democratic Services	
Publishing Services posts	40
Reduction in double polling stations	10
Staffing changes	15
Increased Legal fees	10
Increase in Registrar of Births, Deaths & Marriages income	15
Democratic Services post	31
Cash limited budgets	20
Chief Executive's Department	
Administrative/secretarial support	43
Recruitment advertising budget	25
Review of recruitment advertising – share of efficiency savings	20
Employee relations – delete 0.5 fte post	15
Administrative/secretarial support	43
Corporate Organisational Development – reduce by 0.5 fte post	15
Fire safety advice – reduce by 1 fte post	30
Cash limited budgets	31
Administrative buildings cut budget	50
Total 2007/08 Savings	1,440

	2008/09 £000
Corporate Resources	
External Audit fees	34
ICT Contract savings	146
Tax & Benefits system savings when Business Case is repaid	105
Printing & stationery	41
Insurance savings	10
Cashiers service	49
Accounts Payable efficiencies	55
Council Tax and NNDR summons costs	80
Benefits recovery income	20
Amount required to fund demand led growth	-76
Legal & Democratic Services	
Democratic Services post and reorganisation	40
Mayoral Attendant post and reductions in hospitality	20
Town Twinning	10
Registrars' cash limited budget	7
Legal Services cash limited budgets	44
Transfer of overhead costs to Trading Accounts	20
Amount required to fund demand led growth	-56
Chief Executive's Department	
Administrative support	20
Review of recruitment advertising – share of efficiency savings	25
External funding – Community Cohesion	10
Redeployment staffing funded from corporate budget	25
Savings in rent grant support	18
Strategic Services – review of current arrangements	30
Corporate OD – deletion of 50% of a post	10
Amount required to fund demand led growth	-58
Total 2008/09 Savings	629
	2009/10
	£000
Corporate Resources	
Minor restructuring Audit & Payroll	58
Cashiers service – deletion of post	26
HB Assessment Officer/Verification Team	32

Collection of HB overpayments responsibilities transferred from HRA	200
CRM operational efficiencies	32
	2009/10
	£000
ICT negotiated contract efficiencies	70
Cash limited budgets Finance Division	47
Cash limited budgets – Revenues & Benefits	45
Reduced accommodation costs	64
Payroll additional income	20
Connexions ICT	20
Revenues & Benefits – AGMA shared services	30
Reduced ICT investment in security	51
Chief Executives and Legal & Democratic Services	
Re-modelling across the 2 Departments	80
Legal & Democratic Services	
Remodelling within Licensing to deliver efficiencies	30
More generic working within Registrars generating efficiencies	30
Restructuring within the Marketing and Media Team	9
Move from paper to on-line legal books	11
Reduction in Citizens' panel funding	16
Cash limited budgets and other minor efficiencies	36
Proactive approach to sponsorship across the Borough	25
Amount required to fund demand led growth	-21
Chief Executive's Department	
Review of admin arrangements across the Department	20
Remodelling within the Policy, Improvement and Area Working Division	60
Remodelling within the Neighbourhood Renewal Team	50
Remodelling within the Human Resource Service	60
Amount required to fund demand led growth	-26
Total 2009/10 Savings	1,075

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DEVELOPMENT & REGENERATION AND ENVIRONMENTAL SERVICES

	2007/08 £000
Efficiency Savings	
Increased productivity/reduction in workforce Restructure support teams Appoint permanent staff rather than Agency Reduce senior management post	100 35 20 55
Parking Services Utilise DPE annual surplus Capitalise repairs and maintenance	69 40
Environmental Management (Non Waste) Delete vacant posts Improve overhead recovery on traded areas Delete playground fitter post Implement 5/7 working (less overtime) Cease payment to Douglas Valley Reduce payments to Lancashire Wildlife Use Agency staff for summer neighbourhood care operatives	70 30 20 100 3 8 50
Environmental Management (Waste) Remove standby payments Introduce split shifts for bin delivery teams Introduce split shifts for trade waste service Extend co-mingled paper and cardboard pilot	30 15 50 100
Management & Administration Convert career grade HR post to part time Reduction in Executive and Business Support Review of Business Support Reduction in Senior Management	5 16 28 31
Efficiency Savings 2007/08	875

	2008/09 £000
Efficiency Savings	
Highways	
Productivity Efficiencies	10
Structural Maintenance	40
Staffing savings and other operating issues	91
GM Service Level Agreements Agency Staffing budgets	50 47
Increased income from S38 and S278	25
Neighbourhood Services	
Business Performance and Planning	20
Capitalise Maintenance	50
Waste and Fleet Management Extend co-mingled paper and cardboard scheme	117
Exterio co-mingieo paper ano caroboaro scriente	117
Community Services	
Increase Building Cleaning income by 5%	39
Policy and Performance	
H of S post Restructure of the Performance Team	57 21
Restructure of the Feriormanice Team	Z I
Efficiency Savings 2008/09	568
	2009/10
	£000
Development & Regeneration	
Efficiency Savings	
Strategic Housing	
Reduce Budget subscriptions	8
Additional income from Supporting People Peduco staffing by 0.5 FTE Admin Assistant	11 9
Reduce staffing by 0.5 FTE Admin Assistant Additional income from workplace mediation services	11
Reduce recruitment expenditure	15
Savings on running expenses	5
Cash limited budgets for supplies and services expenditure	12

	2009/10 £000
Regeneration & Economic Development (REDD)	
Redirection of ERDF match funding	66
Redirection of IUP repayments falling out	15
Physical Regeneration Unit – efficiency savings	13
MIDAS – adjustments to subscription fees	4
Bolton Innovation Zone Co-ordinator – supplies and services budget (part)	2
Planning Division	
Review of Building Control	13
Supplies and services budget – withholding inflationary rises to part of	E
this budget1	5 13
Initial efficiencies from Planning & Building Control VFM review Clerical Officer post – Pollution Control	14
Principal Environmental Health Officer – Pollution Control	29
Directorate	
Bolton WIDE contribution	10
Business Change	12
Team Leader – Administration	7
Environmental Services	
Efficiency Savings	
Highways & Engineering	
Data mobile technology	16
Safety Inspection Team	20
Street lighting – technical supervision	25
Street sign – business process re-engineering	10
Transport and plant usage	15
Vacancy management	10
Miscellaneous supplies and services	10
Night time street lighting inspections	40
Illuminated signage	40
High speed road maintenance	40
Neighbourhood Services	
Review process for emptying litter bins	30
Improved ways of working (using learning derived from Neighbourhood	
management areas)	25

Reduction in technical asset and marketing budget for Education and Enforcement	10
Playground maintenance (5 over 7 working)	25 2009/10 £000
Reduction to seasonal hours for one post Improved income collection procedures for outdoor sports Reduced maintenance due to rationalisation of playground equipment Public conveniences Improved tree management service	10 5 5 20 5
Waste Container deliveries – reduction of one team Business process re-engineering Rework current rounds	35 150 150
Community Services Division Targeted surplus – trading activities	90
Management & Administration Efficiency savings within business support Review of supply contracts	81 140
Highways and Engineering Review fees and charges	20
Neighbourhood Services Increased charge for lease at Leverhulme Park Increase pest control fees	5 10
Community Services Division Increased bereavement services	50
Budget Redirections	
Highways & Engineering Remove traffic aids to movement budget Review environmental crime services Review lighting maintenance regime Removal of public rights of way budget	50 150 50 40
Neighbourhood Services Review grass cutting timetables	51

Maintenance of Butterfly House	5
Review allotment maintenance	25
Review Asset Management costs on Greenspace	12
Review summer planting within parks	6
	2009/10
	2000
Waste and Fleet Management	
Review green waste collection regimes	60

VFM – COUNCIL-WIDE INITIATIVES

There are six key strands to the council-wide approach to VFM, in addition to the Departmental VFM strategies which are being developed and are outlined elsewhere in this paper.

The strands are:

PROPERTY & ACCOMMODATION

Assuming that vacation and disposal of Weston House is completed according to plan, the council will achieve the challenging target set in 2005 to reduce our office accommodation by 20% by 2010. This is in line with the best in the country, according to the recent RICS guidance on public sector property management.

In order to build on this success, a further review of accommodation is underway in order to identify any additional options for reducing property costs. Support for mobile and flexible working is an important part of the considerations.

ENERGY / EMISSIONS

As part of the Council's commitment to reducing carbon emissions under the Local Authority Carbon Management Plan, work with the Carbon Trust has identified a range of options which will help to meet the challenging target of a 33% reduction in CO2 over the next three years. Meeting these targets will not only address sustainability, but will have an impact on cost through reduced utility consumption etc.

PAPER & PRINT

Printing within the authority consumes very significant amounts of resource. Current estimates suggest that the Council uses between 20m and 25m sheets of paper per annum. It is important that this level of activity is reduced, in order to reduce costs and environmental impact. There are a number of projects underway which aim to drive down paper usage:

Multi-function devices

Multi-function devices allow users to print, copy, scan, fax and email from a single machine; they are capable of rapidly producing black & white and colour printing, with a range of standard finishing options such as double sided printing, 2 pages to a side etc. A single MFD will replace a number of existing desktop printers, faxes etc.

The MFD project has completed the first stage the procurement exercise and is now working with 2 suppliers to trial a range of options before choosing the successful supplier in November 2009; it is anticipated that roll-out of the new devices will commence in January 2010.

The new devices will deliver a range of benefits, including:

- Reduction in desktop printing costs the new devices will use less power and less ink (ounce for ounce, printer ink is more expensive than gold).
- Reduction in paper usage double sided printing will be set as the default
- Additional security printing will commence when the user swipes their smartcard at the printer they wish to use, so sensitive documents will not be left on printers or in public view.
- Reduced emissions the new machines will use less power, and can be more easily recycled.
- More visibility and accountability for print costs managers will have far more visibility of the amount and type of printing being done, and will therefore be better able to reduce costs even futher.

Costs of paper & stationary

The MFD project should have a significant impact on the amount of paper used within the authority. Additional work is underway to reduce the cost of stationary items, by reducing & simplifying the range of options available from the e-procurement catalogue and ensuring that the remaining items are as cost-effective as possible.

Work is also underway to ensure that the reprographics unit is able to bring back in-house a number of printing contracts which were previously done by external companies, thereby helping to maximise the efficiency of the unit and the machinery which they have.

Finally, a print strategy for the authority will be developed over the next 12 months which will look at the capacity which we have across desktop printing & copying, bulk reprographics and Images to ensure that all of our print output is produced in the most appropriate location and at the lowest possible cost.

ICT & PHONES

Sharepoint

The roll-out of Sharepoint across the authority should help to reduce the costs of data storage (by ensuring that documents are stored once and can accessed by all appropriate users, rather than many versions being stored on personal shared drives). It is hoped that increasing use of Sharepoint and mobile technology to support meetings will also help to reduce the amount of paper and printing.

Records Management

The ongoing records management strategy seeks to reduce the costs of storing and retrieving records and information; the 2 key strands are reducing the number of paper records stored in offices (thereby freeing up additional office space in support of rationalisation and disposal) and reducing staff time in archiving and retrieving information.

Single billing

As we move towards a single billing arrangement for fixed and mobile lines, it will be easier to monitor and reduce costs of calls, identify unused lines etc.

Review of mobile phone purchasing

The process for mobile phone purchase has been improved, adding additional control to ensure that all handsets are purchased under the Council's contract. A key user in each department is responsible for monitoring and approving all requests for new or upgraded handsets. In addition this user will monitor unused phones and cancel them, which produces a rental saving.

Cancellation of Centrex lines

An ongoing programme of reviewing Centrex lines and removing them wherever possible has been underway for some time – the only lines remaining tend to be associated with alarms etc and these are migrated to new arrangements as and when the opportunity arises.

DAY TO DAY COSTS

The importance of managing "everyday" costs such as business travel, meeting costs and the purchase of newspapers, journals & magazines is being reinforced with managers through a programme of corporate and departmental training. Policy accountants within departments are providing training and support to all senior managers on how to further reduce their accountable spend, in addition to the corporate workshop on VFM which was delivered to all senior managers in 2008/09.

PROCUREMENT

As part of the review which helped to develop the new procurement and commissioning strategy, it was recognised that the authority required additional skills and capacity if it was to maximise the opportunity to make further procurement savings over and above those already achieved. A range of options were examined, and a partnership with Manchester was selected as the most effective way forward.

Manchester Procurement staff now provide support to Bolton, from strategic level down to operational. This arrangement provides the Council with a flexible, highly skilled pool of staff as well as the option to take advantage of Manchester's buying power with suppliers.

Commissioning of services will become an even more important element as the social care agenda develops – this is likely to impact particularly in Adults Services and Children's Services, and should offer further opportunities to develop innovative services which meet the needs of our citizens, at reduced cost.