

Bolton Council

	Bolton Council		
Report to:	The Cabinet		
Date of meeting:	8 th July 2019		
Report of:	Bernie Brown - Interim Director of People Gerry Brough -Director of Place	Report number:	PS120.1
Contact officer:	Rachel Tanner – Deputy Director of People (DASS) Phil Green – Assistant Director Economic Development and Regeneration	Telephone number	
Report title:	Relocation of the Jubilee day service and development of an all age hub.		
Non-Confidential – This report does not contain information which warrants its consideration in the absence of the press or members of the public.			
Purpose:	<p>This report sets out proposals regarding the relocation of the Jubilee day service for adults with disabilities. It considers the results of the public consultation.</p> <p>The report proposes a wider strategic intent and the consideration to the feasibility of an all age hub on the former Firwood school site, encompassing special education provision and integrated health and care services as a wraparound model for disabled children, adults and their families.</p>		
Recommendations:	<p>The Cabinet are requested to:</p> <ul style="list-style-type: none"> (i) Approve the proposed use of the Council owned Firwood site to deliver a mixed development comprising an all age hub encompassing the core elements of the Jubilee day service and community pool special education provision and integrated health and care services as detailed in the report. (ii) Approve a £5m budget within the capital programme to commencement of the first phase of these proposals to design and deliver the replacement Jubilee day care and community pool. (iii) Authorise the Director of Place to appoint the Clear Sustainable Futures Partnership to progress and procure the design and financial modelling of all components of the proposals as set out within this report, including disability day service, special 		

	<p>education provision, office accommodation for integrated services and housing and to appoint the Clear Sustainable Futures Partnership to progress and procure the construction of the first phase comprising the disability day care service and pool.</p> <p>(iv) Authorise the Director of Place in consultation with the relevant Executive Cabinet Member to finalise any masterplan and building designs on behalf of the Council and enter into contracts to secure their delivery.</p> <p>(v) Authorise the Borough Solicitor to complete any necessary legal formalities and authorise the Borough Treasurer to complete any necessary financial formalities.</p> <p>(vi) Authorise the Deputy Director of People in negotiation with the Accountable officer for health and care to agree the options for further health integration within the model.</p>	
Decision:		
Background documents:	<p>Cabinet report - Jubilee Centre Appointment of Design Professionals for Feasibility Design and Costings Jubilee Centre Options Proposal June 2018</p> <p>Executive Cabinet – Deputy Leaders portfolio report of Jubilee Centre site March 2019</p>	
Signed: (Executive Cabinet Member reports only)	Leader/Executive Cabinet Member	Monitoring Officer
Date:		

Consultation with other officers		
Finance	Yes	Lisa Butcher
Legal	No	
HR	N/A	
Equality Impact Assessment required?	Yes	Completed
Pre-consultation reports Is there a need to consult on the proposals?		Yes
Post consultation reports Please confirm that the consultation response has been taken into consideration in making the recommendations.		
Please identify the appropriate Vision	1. Start Well	Yes

outcome(s) that this report relates or contributes to by ticking the relevant box.	2.Live Well	Yes
	3.Age Well	
	4.Prosporous	
	5. Clean and Green	
	6.Strong and Distinctive	

1. Summary

- 1.1. This report sets out proposals to fund the relocation of the Jubilee day service for adults with disabilities having considered the Falcon View and Firwood School sites. It also sets out initial proposals to deliver this as part of an all age hub encompassing the core elements of the Jubilee day service and community pool, special education provision alongside integrated health and care services on the preferred Firwood site. Remaining land would be redeveloped for housing.
- 1.2. The all age hub model proposal fits with the health and care partnerships vision for person centred community approaches in neighbourhoods. It will enable people to access support in their communities closer to home, where they will receive a seamless wrap around service only needing to tell their story once and where independence and fulfilling lives will be key to the delivery model.
- 1.3. It is proposed that the Council's new Clear Sustainable Futures Partnership (incl. Robertsons) is utilised to manage the project through design, planning and construction.
- 1.4. The report considers the results of the public consultation and the wider opportunities to respond to the Council's priorities in relation to protecting the most vulnerable, effective use of resources and strong connected communities. These proposals respond to the growing demand from an all age perspective for individuals with learning and physical disabilities (See Appendix 1).
- 1.5. As the Firwood site is allocated for housing, a masterplan exercise will confirm if there are any surplus housing land with the Falcon View site redeveloped for housing under the emerging Housing Delivery Plan in order to maintain an appropriate supply of housing land.

2. Introduction and Background

- 2.1. The Cabinet in July 2018 considered a report on the future of the Jubilee Centre and potential alternative options including to rebuild on alternative sites. Studies had indicated that rebuilding on the current site would cause significant disruption to services and lead to a poor site layout. The Cabinet agreed it was not feasible to build a new Jubilee Centre and pool on the current site and permission was granted to explore the options available on two further pieces of land; part of the Firwood School site on Crompton Way and the Falcon View site on Cotton Street.
- 2.2. In considering the options due regard has been given to ensure that efficient planning regarding the use of Council land and property assets has been paramount. Therefore, the proposals within this report present a wider strategic intent and proposed usage for the Firwood School site. This will offer a potential longer-term solution for all age pathways through education to adulthood, connecting leisure and specialist community health and care services for people with learning and physical disabilities. There is a key expectation that the proposed elements within the site will

also be integral to the community within which they sit and will serve the community as an asset.

- 2.3. The report seeks permission to proceed with the preferred site for the Jubilee centre relocation on the former Firwood school land, and to endorse the wider strategic plan for the site, further business cases on the wider elements will be brought forward in due course.

3. **Proposal**

- 3.1. The population of people with learning disabilities and/or Autism are set to rise at a growth rate of 3% annually going forwards and there is a need to consider the rise in demand when planning services going forwards.
- 3.2. In addition, it is also expected that the complexity of health and care needs for young people is also increasing, any planning should consider life-long disabilities and ensure services are designed to address all age need and smooth transitions of care for our most vulnerable children and adults.
- 3.3. Children requiring education and health care plans continues to grow with predictions for special school places identifying a gap of 155 places by 2022, Bolton is committed to supporting our young people's education within the borough wherever possible and future capacity in school places needs to be factored into wider strategic proposals for use of land.
- 3.4. Managing this growth in demand presents a significant challenge in many councils and the Local Government Association study 'Disability Services Efficiency Project final report September 2016' suggested that savings are hardest to find from within the learning disability and autism sector. It identified that councils with more sustainable solutions have a clear strategy for the support of people with more complex needs, including the role and nature of day care and a range of services that build independence into and throughout adulthood.
- 3.5. Day Services need to be a positive way of ensuring that people with more complex needs get the right day time support especially by providing services that are integrated with health and therapeutic options that encourage wellbeing and independence and continue to provide a valuable respite service for family / carers.
- 3.6. A cost benefit analysis of the continued provision of day services for adults with learning disabilities has projected that over a 4-year period the alternative cost to the Council of not providing the day service would result in the need to provide long term care for the majority of user over this time period, these costs would rise by approximately £10m by the end of this period.
- 3.7. The analysis was based on the average cost difference of supporting an individual living in long term care to those costs associated to living at home with family/carers as approximately £1,200 per week greater. This analysis demonstrates the continued

financial benefit of supporting people within the community and family environments, and that day services for those with greatest need will continue to be part of Bolton's strategy to enable people with learning disabilities and Autism to live well at home.

- 3.8. Special school place planning projections as previously stated predict that a further 155 special school spaces will be required by 2022. Working in partnership with our schools to ensure our children are given every opportunity to be part of an inclusive school we will continue to develop capacity in mainstream schools wherever possible, it is recognised that not all young people can be supported effectively in mainstream schools and required special education placements.
- 3.9. The potential impact of having insufficient special school places to meet this demand could result in an increased financial burden for the Council of approximately £8m by 2022, through the need to commission a significant increase in independent school places out of area. Independent special school places cost on average £43,436 per year as opposed to £18,788 within a maintained special school in Bolton.
- 3.10. This analysis provides a stark picture and case for wider strategic planning for children and adults with disabilities and developing services in Bolton.
- 3.11. The relocation of the Jubilee day service provides an opportunity to bring forward plans that can encompass meeting both of these needs through an all age hub model on one site. A campus model that would enable synergies between a school, day support and community pool will ensure pathways to independence as well as effective and co-ordinated support for our children and young adults with disabilities.
- 3.12. The third element to these proposals would be to explore the potential for the co-location of integrated health, care and community voluntary organisations to provide a one-stop-shop model for children, families and adults with disabilities. This would enable wrap around services for those individuals that require additional support and advice in accordance with our commitment to Bolton people to Live well at home and support carers to caring on caring.
- 3.13. Further exploration of accommodating the integrated Learning Disability community services on site along with other specialist services will be explored further with our NHS partners.
- 3.14. It is recognised that services must not sit alone and siled in communities, therefore any proposals would ensure that these services are at the heart of the community ensuring the communities are connected and benefit from public facing services as an asset to where they sit.
- 3.15. The all age hub model proposal fits with the health and care partnerships vision for person centred community approaches in neighbourhoods. It will enable people to access support in their communities closer to home, where they will receive a seamless wrap around service only needing to tell their story once and where independence and fulfilling lives will be key to the delivery model.

4. Locations and requirements

- 4.1. Two sites were considered regarding the relocation of the Jubilee centre and pool and consulted upon with users of the service and the public. These were:
- Falcon View day centre site on Cotton Street (4,500 sq. metres); and
 - Firwood School Site on Crompton Way (22,550 sq. metres of which 14,800 sqm is available for development due to an established landscape buffer within the site)
- 4.2. Nationally accepted benchmarks for the space required to build a day service with a pool and outside space recommend that they should be approximately 5000 sq. metres. It is anticipated that education use would require a further 6500 sq. metres plus space for ancillary office accommodation, access and landscaping.
- 4.3. The public consultation on both sites raised similar issues such as access, on road parking and landscaping. Residents do support building such provision on either side with a strong preference for the sites to be returned to use, rather than left vacant as they are now. The full consultation reports can be found at Appendix 1.
- 4.4. Traffic surveys showed no impact on traffic at either site and no impact on the use of road for parking if sufficient parking was delivered on site. Both sites are easily accessed by public transport, the reports can be made available on request.
- 4.5. The Falcon View site would require a compromise on the size of the building, outdoor space and parking would be required. As a result, on-road parking is likely to be unavoidable. This site could only accommodate the relocation of the day service and would not be able to be utilised for any wider strategic planning regarding access to integrated wrap around services or special school place planning.
- 4.6. The Firwood school site is significantly larger and can accommodate the day service and pool without compromise, including onsite car parking to reduce the impact and need for on-road parking. In addition, this site has the potential for further exploration and feasibility for building a special school and accommodating integrated health services to meet the wider strategic intent as set out in this report for effective future planning to meet the rising demand and need in this area.
- 4.7. Once access, parking, drop-off, building orientation, appropriate urban design and landscaping is considered, it is unlikely that there will be sufficient surplus land for a housing development within that area edged red at Diagram 1 below, however a detailed masterplan process would explore this and identify all options in this regard.

Diagram 1 Firwood Site

(Potential developable land outlined in red, other Council land in blue)



- 4.8. Therefore, in response to the public consultation being equal to both locations, it is proposed that the Firwood Site is favoured as it provides greater opportunity and synergies for wider strategic planning and better meeting the Council's priorities going forwards.

5. Master planning, design and construction process

- 5.1. It is proposed that the developments are now explored further in order to progress the design and financial modelling of all the components of the all age hub including; disability day service, special education provision and office accommodation for integrated services. This will be carried out alongside the Housing Delivery Plan and the Falcon View site will now be considered for housing development.
- 5.2. It is recommended that within these designs the first phase to relocate the Jubilee day service and pool is approved to progress on the Firwood site irrespective of the other aspects being developed.
- 5.3. The intention would be to utilise the Council's new Clear Sustainable Futures ('CSF') Partnership (including Robertson and AECOM) to allow the Council to specify the design and construction of the project. CSF are in the process of appointing providers in Bolton for projects >£3m in value.

these sites within the proposed Housing Delivery Plan will generate economies of scale such as to leverage potential additional funds that could be used to offset the capital costs of the proposed Jubilee Centre and school.

- 6.1.4. These proposals are in line with the responses in the public consultation for the sites to be returned to use, rather than left vacant and abandoned.

6.2. Existing Jubilee Site

6.2.1. Proposals were brought forward and approved by the Executive Cabinet Member (Deputy Leaders Portfolio) in March 2019 in relation to the existing Jubilee site and negotiations with the DfE to transfer the site for education purposes, with the ability to secure vacant possession at the earliest opportunity.

6.2.2. Confirmation of the vacation of the existing site will enable the Director of Place to conclude negotiations with the DfE and enter into the necessary agreements as outlined in the Executive cabinet report approved in March 2019 subject to these proposals being brought forward and agreed by Cabinet.

6.3. Financial

6.3.1. The financial implications of these proposals in their entirety will need to be calculated once detailed plans and feasibility proposals completed. Consideration will be given to accessing appropriate funding avenues such as those associated with the development of land for housing, including ringfencing capital land receipts from the appropriate sites. Liaison with the Department of Education will also continue to explore opportunities for funding.

6.3.2. At present the initial capital costs associated with the first phase to relocate the Jubilee day service and pool are calculated to be in the region of £5m, and funds are available within the Council's capital program.

6.3.3. permission is sought to approve the allocation to this project.

6.4. Legal

6.4.1. Details of any contractual requirements with regard to change of use from education will be reported to the meeting.

6.5. Equality Impact Assessment

6.5.1 Under the Equality Act 2010, the Council must have due regard to:

- Eliminating unlawful discrimination, harassment and victimisation and any other conduct prohibited by the Act;
- Advancing equality of opportunity between people who share a protected characteristic and people who do not share it; and
- Fostering good relations between people who share a protected characteristic and people who do not share it.

6.5.2 It is therefore important to consider how the proposals contained within this report may positively or negatively affect this work. To support this analysis, an Equality Impact Assessment (EIA) form has been completed for the proposals outlined in this report, and is attached at Appendix 1.

6.5.3 The EIA looks at the anticipated (positive and/or negative) impacts of the proposals on people from Bolton's diverse communities, and whether any group (or groups) is likely to be directly or indirectly differentially affected. No major impact was identified on any group or groups. The analysis is set out in more detail in the EIA.

6.6. Consultation

6.6.1. These proposals respond to the consultation that ran for six weeks and closed on 14th September 2018 in relation to the relocation of the Jubilee day service and pool. The full consultation reports can be found at Appendix 1.

6.6.2. Proposals for a special school and housing development would be subject to further public consultation, including those associated with the normal planning application process at the appropriate time for each element as detailed in this report.

7. Vision 2030

7.1. The proposal aligns to Bolton's 2030 Vision principle;

- Protecting the most vulnerable

5.2 The proposal will contribute to the following Vision priorities;

- Ensuring our children have the best possible start in life
- Improving the health and wellbeing of residents
- Stronger, cohesive, more confident communities in which people feel safe, welcome and connected

5.3 The proposal will use the following drivers of change which underpin the 2030 Vision;

- Behaviour change
- Delivering efficiently
- Rebalancing our finances
- Maximising our assets

8. Recommendations

8.1. The Cabinet are requested to:

- (i) Approve the proposed use of the Council owned Firwood site to deliver a mixed development comprising an all age hub encompassing the core elements of the

Jubilee day service and community pool special education provision and integrated health and care services as detailed in the report.

- (ii) Approve a £5m budget within the capital programme to commencement of the first phase of these proposals to design and deliver the replacement Jubilee day care and community pool.
- (iii) Authorise the Director of Place to appoint the Clear Sustainable Futures Partnership to progress and procure the design and financial modelling of all components of the proposals as set out within this report, including disability day service, special education provision, office accommodation for integrated services and housing and to appoint the Clear Sustainable Futures Partnership to progress and procure the construction of the first phase comprising the disability day care service and pool.
- (iv) Authorise the Director of Place in consultation with the relevant Executive Cabinet Member to finalise any masterplan and building designs on behalf of the Council and enter into contracts to secure their delivery.
- (v) Authorise the Borough Solicitor to complete any necessary legal formalities and authorise the Borough Treasurer to complete any necessary financial formalities.
- (vi) Authorise the Deputy Director of People in negotiation with the Accountable officer for health and care agree the options for health integration within the model.

Appendix 1: Jubilee Centre relocation: summary of engagement

1. Background

Bolton Council and Bolton Cares want to build a state-of-the-art centre for adults with learning disabilities and members of the wider community. This building will replace the existing Jubilee Centre in Halliwell.

Construction firm Willmott Dixon and architects Pozzoni have designed a building (based on extensive consultation with service users and the wider community) which they believe is able to accommodate the multiple users of the building and the requirements of its users.

Unfortunately, it is not possible to construct this building on the existing site without exceeding the allocated budget or closing the day centre and pool for a considerable amount of time.

Two pieces of land which are vacant, available and fit for purpose have been identified. These are:

- The site of the old Falcon View day centre on Cotton Street
- Part of the old Firwood school site off Crompton Way

It was important at this stage to gather views from service users, their carers and residents so that they could help inform which of the two sites to take forward to the next stage.

2. Methodology

Bolton Council, Bolton Cares and Healthwatch organised a series of engagement activities:

- Day-time and evening drop-in sessions / guided conversations with service users, families, carers and volunteers
- Letter and questionnaire sent to residents living nearby the two proposed sites
- Letter and questionnaire sent to those in receipt of direct payments.
- On-line survey form – promoted via Facebook, Twitter and on the website

A copy of the questionnaire is provided at the end of this section.

3. Response

A total of 135 people took part in the engagement, broken down as follows:

- 80 service users, carers and volunteers
- 55 residents

A letter was also received from Cllr Cliff Morris in his role as Chair of the Bolton Cares Steering Committee) this is provided at the end of this section.

4. Falcon View site

Positives

The following points were raised as **positives** for the proposed Falcon View site on Cotton Street.

- Familiar – similar use to what was successfully there before
- Proximity to existing site - it would keep the facility in Halliwell
- Beneficial for jobs in the area
- It would get rid of the current eyesore - derelict / litter / vandalism / fly-tipping
- Reduce anti-social behaviour – drug taking / joy-riding / youths congregating
- Could add to the green space in the centre of Halliwell
- Ideally placed nearby St Paul's Community Centre / Rushey Fold Court
- Proximity to shops / businesses that can play a part in adult learning experiences
- Local residents are already accustomed to the level of noise that such a facility attracts
- Good community asset / would support community cohesion
- Good accessibility – served well by public transport / wide road for parking / more central part of Bolton
- More activities in local area e.g. Moss Bank Park, local walks, community events

Negatives

The following points were raised as negatives for the proposed Falcon View site on Cotton Street.

- Traffic congestion, busy narrow roads, getting vehicles / buses in and out would be tricky
- Restrictions on the building design due to the size of the site - too small / less room / lots of surrounding houses so no room for further development
- Limited parking spaces (particularly for people with mobility issues) parking on the road would block garages and property
- Noise (especially if open in the evening)
- Residential properties could lose light - dependant on height of the new build
- The amount of green space allocated would be smaller
- Anti-social behaviour - lots of drugs, violence, fighting around this area
- Steep slopes up to the site

General

In general, residents living nearby the Falcon view site on Cotton Street were keen to see the land put to good use, especially if the building was for community use similar to what was there before (although housing was also suggested). Service users and their carers had concerns over the size of the proposed site and problems caused by traffic and parking issues.

5. Firwood site

Positives

The following points were raised as **positives** for the proposed Firwood site off Crompton Way.

- Good purpose for a now defunct building / derelict site - therefore less prone to vandalism / arson / youth's congregating
- The site would be well maintained / development would stop it becoming an eyesore
- Peaceful / accessible gardens / open space / nature area
- The site would accommodate the proposed building size and configuration
- More options for the future (would allow for growth without re-locating)
- Easily accessible from rest of borough
- A local swimming pool would be good
- A welcome asset for the local community
- Good location with Birtenshaw facing the site and shops and other amenities nearby
- Potential to accommodate more activities / provision (e.g. respite centre)
- Bigger space for car park (room for staff parking / disabled spaces)
- Located near to Thicketford day services
- Quiet and uncongested
- Prefer this use of land rather than a housing estate

Negatives

The following points were raised as **negatives** for the proposed Firwood site off Crompton Way.

- High value land (though proposed new centre would only occupy a portion of it)
- Birtenshaw is just up the road
- The land is on different levels
- Issue of vehicles entering / exiting site - site access and egress needs to be re-designed as it impacts on Crompton Way
- More traffic on an already very busy, dangerous road
- Accessibility - not served by a frequent bus service / will take longer to get there / too far away for Halliwell residents / no decent road crossings across Crompton Way
- Not as central as Cotton Street
- Worry from service users about potential relationships with local residents who may oppose the development / complain about activities
- Too close to Thicketford Road facility
- Not much to do around the community for service users when taken out and about
- Parking issues – for visitors and staff (a problem for residents when Firwood School was open / already parking on Crompton Way)
- Disruption, noise and mess during construction
- Loss of wildlife – badgers, foxes, birds
- Worry about how much land will be taken up for the build and what would happen to the remainder

General

In general, residents living nearby the Firwood site were keen to see the site being used for a suitable purpose but had grave concerns around car parking issues. Service users and their carers raised concerns about accessibility.

6. Other issues raised during the engagement

Service users requested information / reassurance on a range of services and activities and whether these would be continued at the new site, in particular:

- The swimming pool and changing rooms
- Poly tunnel
- Large spaces for group activities e.g. trampolining
- Sensory and light areas
- Evening groups / disco / bar
- New pool table

7. Conclusions

Residents, service users, carers and staff have given their views on both sites to inform the decision on which site to take forward to the next stage of development.

All comments made during the engagement exercise are available on request.

Equality Impact Assessment

Title of report or proposal:
Relocation of the Jubilee Day Service and development of an all age hub

Department:	Dept of People Services
Section:	Commissioning and Integration
Date:	12 th June 2019

Public sector bodies need to be able to evidence that they have given due regard to the impact and potential impact on all people with 'protected characteristics' in shaping policy, in delivering services, and in relation to their own employees.

Under the Equality Act 2010, the council has a general duty to have **due regard** to the need to:

1. **eliminate unlawful discrimination**, harassment, victimisation and any other conduct prohibited by the Act;
2. **advance equality of opportunity** between people who share a protected characteristic and people who do not share it; and
3. **foster good relations** between people who share a protected characteristic and people who do not share it.

By completing the following questions the three parts of the equality duty will be consciously considered as part of the decision-making process.

Details of the outcome of the Equality Impact Assessment must also be included in the main body of the report.

1. Describe in summary the aims, objectives and purpose of the proposal, including desired outcomes.

This report sets out proposals regarding the relocation of the Jubilee day service for adults with disabilities. It considers the results of the public consultation.

The report proposes a wider strategic intent and the consideration to the feasibility of an all age hub on the former Firwood school site, encompassing special education provision and integrated health and care services as a wraparound model for disabled children, adults and their families.

This report sets out proposals to fund the relocation of the Jubilee day service for adults with disabilities having considered the Falcon View and Firwood School sites. It also sets out initial proposals to deliver this as part of an all age hub encompassing the core elements of the Jubilee day service and community pool, special education provision alongside integrated health and care services on the preferred Firwood site. Remaining land would be redeveloped for housing.

The all age hub model proposal fits with the health and care partnerships vision for person centred community approaches in neighbourhoods. It will enable people to access support in their communities closer to home, where they will receive a seamless wrap around service only needing to tell their story once and where independence and fulfilling lives will be key to the delivery model.

It proposes the approval of a £5m budget within the capital programme to commence the first phase of these proposals to design and deliver the replacement Jubilee day care and community pool.

The report considers the results of the public consultation and the wider opportunities to respond to the Council's priorities in relation to protecting the most vulnerable, effective use of resources and strong connected communities. These proposals respond to the growing demand from an all age perspective for individuals with learning and physical disabilities and proposes Remaining land would be redeveloped for housing.

2. Is this a new policy / function / service or review of existing one?

This is a rebuild of the Jubilee Centre to provide existing services in a new location, in an improved and modern building.

The report seeks permission to proceed with the preferred site for the Jubilee centre relocation on the former Firwood school land, and to endorse the wider strategic plan for the site. The report states that other business cases on the wider elements will be brought forward in due course.

3. Who are the main stakeholders in relation to the proposal?

- Daycare centre users, family and carers, local residents
- Bolton Cares
- Community and voluntary organisations for people with disabilities who use the Centre

- Children and young people who require special education provision, and their parents/carers.

4. In summary, what are the anticipated (positive or negative) impacts of the proposal?

Continued and improved provision of day care which provides sufficient respite for carers to enable service users to remain at home prevents escalation to more expensive services, for example supported living or residential care, supporting them to maintain their independence.

In addition, the proposals respond to expected rising demand due to projected growth of 3% annually in the population of people with learning disabilities and/or Autism, coupled with expectations that the complexity of health and care needs for young people is also increasing, and that planning should therefore consider life-long disabilities and ensure services are designed to address all age need and smooth transitions of care for our most vulnerable children and adults.

5. What, if any, cumulative impact could the proposal have?

N/A

6. With regard to the stakeholders identified above and the diversity groups set out below:

Consider:

- How to avoid, reduce or minimise negative impact (if you identify unlawful discrimination, including victimisation and harassment, you must stop the action and take advice immediately).
- How to **advance equality of opportunity**. This means considering the need to:
 - Remove or minimise disadvantages suffered by people with protected characteristics due to having that characteristic.
 - Take steps to meet the needs of people with protected characteristics that are different from people who do not have that characteristic
 - Encourage protected groups to participate in public life and in any other activity where participation is disproportionately low
- How to **foster good relations**. This means considering the need to:
 - Tackle prejudice; and
 - promote understanding between people who share a protected characteristic and others.

	Is there any potential for (positive or negative) differential impact? Could this lead to adverse impact and if so what? List any adverse impacts identified from data or engagement.	Can this adverse impact be justified on the grounds of promoting equality of opportunity for one group, or for any other reason? Please state why	Please detail what actions you will take to remedy any identified adverse impact i.e. actions to eliminate discrimination, advance equality of opportunity and foster good relations
Race (this includes ethnic or national origins, colour or nationality, and caste, and includes refugees and migrants; and gypsies and	No differential impact is identified	N/A	N/A

	<p>Is there any potential for (positive or negative) differential impact? Could this lead to adverse impact and if so what?</p> <p>List any adverse impacts identified from data or engagement.</p>	<p>Can this adverse impact be justified on the grounds of promoting equality of opportunity for one group, or for any other reason? Please state why</p>	<p>Please detail what actions you will take to remedy any identified adverse impact i.e. actions to eliminate discrimination, advance equality of opportunity and foster good relations</p>
travellers			
<p>Religion or belief (this includes any religion with a clear structure and belief system. Belief means any religious or philosophical belief. The Act also covers lack of religion or belief)</p>	<p>No differential impact is identified.</p>	<p>N/A</p>	<p>N/A</p>
<p>Disability (a person is disabled if they have a physical or mental impairment which has a substantial and long-term adverse effect on their ability to carry out normal day-to-day activities)</p>	<p>No differential impact is anticipated</p> <p>The proposal is to fund the relocation of the Jubilee Centre at the former Firwood School site. People with disabilities are the key service users at the Jubilee Centre. Until the new site has been completed, the existing centre will continue to operate as now.</p> <p>The proposal also sets out intentions for further development of services for</p>	<p>N/A</p>	<p>N/A</p>

	<p>Is there any potential for (positive or negative) differential impact? Could this lead to adverse impact and if so what?</p> <p>List any adverse impacts identified from data or engagement.</p>	<p>Can this adverse impact be justified on the grounds of promoting equality of opportunity for one group, or for any other reason? Please state why</p>	<p>Please detail what actions you will take to remedy any identified adverse impact i.e. actions to eliminate discrimination, advance equality of opportunity and foster good relations</p>
	<p>people with learning and physical disabilities, comprising an all age hub with special education provision and integrated health and care services in addition to the core elements of the Jubilee day service and community pool.</p> <p>This responds to the anticipated need that will arise from projected growth in the population of people with learning disabilities and/or Autism, and the associated expectations that the complexity of health and care needs of the most vulnerable children and adults.</p>		
<p>Sex / Gender</p>	<p>No differential impact is identified.</p>	<p>N/A</p>	<p>N/A</p>
<p>Gender reassignment / Gender identity (a person who's deeply felt and individual experience of gender may not correspond to the sex assigned to them at birth, they</p>	<p>No differential impact is identified.</p>	<p>N/A</p>	<p>N/A</p>

	<p>Is there any potential for (positive or negative) differential impact? Could this lead to adverse impact and if so what?</p> <p>List any adverse impacts identified from data or engagement.</p>	<p>Can this adverse impact be justified on the grounds of promoting equality of opportunity for one group, or for any other reason? Please state why</p>	<p>Please detail what actions you will take to remedy any identified adverse impact i.e. actions to eliminate discrimination, advance equality of opportunity and foster good relations</p>
<p>may or may not propose to, start or complete a process to change their gender. A person does not need to be under medical supervision to be protected)</p>			
<p>Age (people of all ages)</p>	<p>No differential impact is identified.</p>	<p>N/A</p>	<p>N/A</p>
<p>Sexual orientation - people who are lesbian, gay and bisexual.</p>	<p>No differential impact is identified.</p>	<p>N/A</p>	<p>N/A</p>
<p>Marriage and civil partnership (Only in relation to due regard to the need to eliminate discrimination)</p>	<p>No differential impact is identified.</p>	<p>N/A</p>	<p>N/A</p>

	<p>Is there any potential for (positive or negative) differential impact? Could this lead to adverse impact and if so what?</p> <p>List any adverse impacts identified from data or engagement.</p>	<p>Can this adverse impact be justified on the grounds of promoting equality of opportunity for one group, or for any other reason? Please state why</p>	<p>Please detail what actions you will take to remedy any identified adverse impact i.e. actions to eliminate discrimination, advance equality of opportunity and foster good relations</p>
<p>Caring status (including pregnancy & maternity)</p>	<p>No differential impact is identified.</p>	<p>N/A</p>	<p>N/A</p>
<p>Socio-economic</p>	<p>No differential impact is identified.</p>	<p>N/A</p>	<p>N/A</p>
<p>Other comments or issues.</p>			
<p>Please provide a list of the evidence used to inform this EIA, such as the results of consultation or other engagement, service take-up, service monitoring, surveys, stakeholder comments and complaints where appropriate.</p>	<p>Consultation with users, carers and local residents was run by Bolton Council in conjunction with Bolton Cares and Healthwatch: http://www.boltoncares.org.uk/jubilee/</p> <p>The report refers to the Local Government Association study 'Disability Services Efficiency Project final report September 2016' which suggested that savings are hardest to find from within the learning disability and autism sector. It identified that councils with more sustainable solutions have a clear strategy for the support of people with more complex needs, including the role and nature of day care and a range of services that build independence into and throughout adulthood.</p>		

This EIA form and report has been checked and countersigned by the Departmental Equalities Officer before proceeding to Executive Member(s)

Please confirm the outcome of this EIA:

No major impact identified, therefore no major changes required – proceed	<input checked="" type="checkbox"/>
Adjustments to remove barriers / promote equality (mitigate impact) have been identified – proceed	<input type="checkbox"/>
Positive impact for one or more groups justified on the grounds of promoting equality - proceed	<input type="checkbox"/>
Continue despite having identified potential for adverse impact/missed opportunities for promoting equality – this requires a strong justification	<input type="checkbox"/>
The EIA identifies actual or potential unlawful discrimination - stop and rethink	<input type="checkbox"/>

Report Officer

Name:

Date:

Departmental Equalities Officer

Name:

Kevin Durkin

Date:

13th June 2019