

**Report to:** Children's and Adult Services Scrutiny  
Committee

**Date:** 8 April 2013

**Report of:** John Livesey

**Report No:**

**Contact Officer:** Anne Gorton

**Tele No:**  
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**Report Title:** **Children's Services  
Performance Management Report  
Quarter Three 2012/13**

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**Purpose:** To provide the committee with an update on recent developments in national and local approaches to performance management and the latest available 2012-13 performance information for the Children's Services Department.

**Recommendations:**

- The Committee is requested to note the contents of this report.

**Decision:**

**Background Doc(s):**

## **1. Introduction**

This departmental performance report is designed to provide the Executive Cabinet Member with an overview of performance.

The report has been structured to clarify the links between the performance of the Department and the priorities identified for Bolton as a whole in the Community Strategy. The format of the report has been streamlined, to simplify the presentation of information - and to allow the committee to focus more easily on areas where performance needs to be the subject of greater scrutiny.

## **2. Headlines and key messages**

Primary and Secondary school performance tables continue to show that Bolton's schools are performing well. Many of our primary schools recorded their best ever results at KS2, while seven schools in the borough received a letter of congratulation from the Minister for Schools.

The publication of child obesity levels for 2011-12 show that there has been a slight reduction at both Reception and at Year 6 but in general terms the reduction trend in Reception is better than at Year 6.

The percentage of children adopted in Bolton is now significantly higher than elsewhere and in 2011-12 ranked second highest in the country.

The strategy now employed to increase the educational attainment of Looked After Children is working and Bolton's results last summer were some of the highest in the country.

Performance on reducing the number of young people who are not in Education, Employment or Training (NEET) has been strong.

The number of children becoming subject to child protection plans is decreasing as planned but one of the consequences of these smaller numbers is that a higher proportion of children than previously are on plans for a longer time. This is currently being investigated further.

## **3. Highlights of the last quarter**

The Department and its partners continued to build on the successes of 2012.

The opening of the new Outdoor Activity Centre at High Rid was one of the key highlights of the quarter. The Centre offers purpose built facilities for activities such as climbing, kayaking, archery and sailing to the public, particularly to people with disabilities.

The Department has received £ 393,000 in funding from the Education Endowment Fund to test a programme which seeks to enrich the linguistic skills of students. The Education Endowment Foundation (EEF) is an independent grant-making charity dedicated to raising the attainment of disadvantaged pupils in English primary and secondary schools and the committee will rightly see this award as validation of the support that the Department helps schools to give to pupils who struggle with literacy.

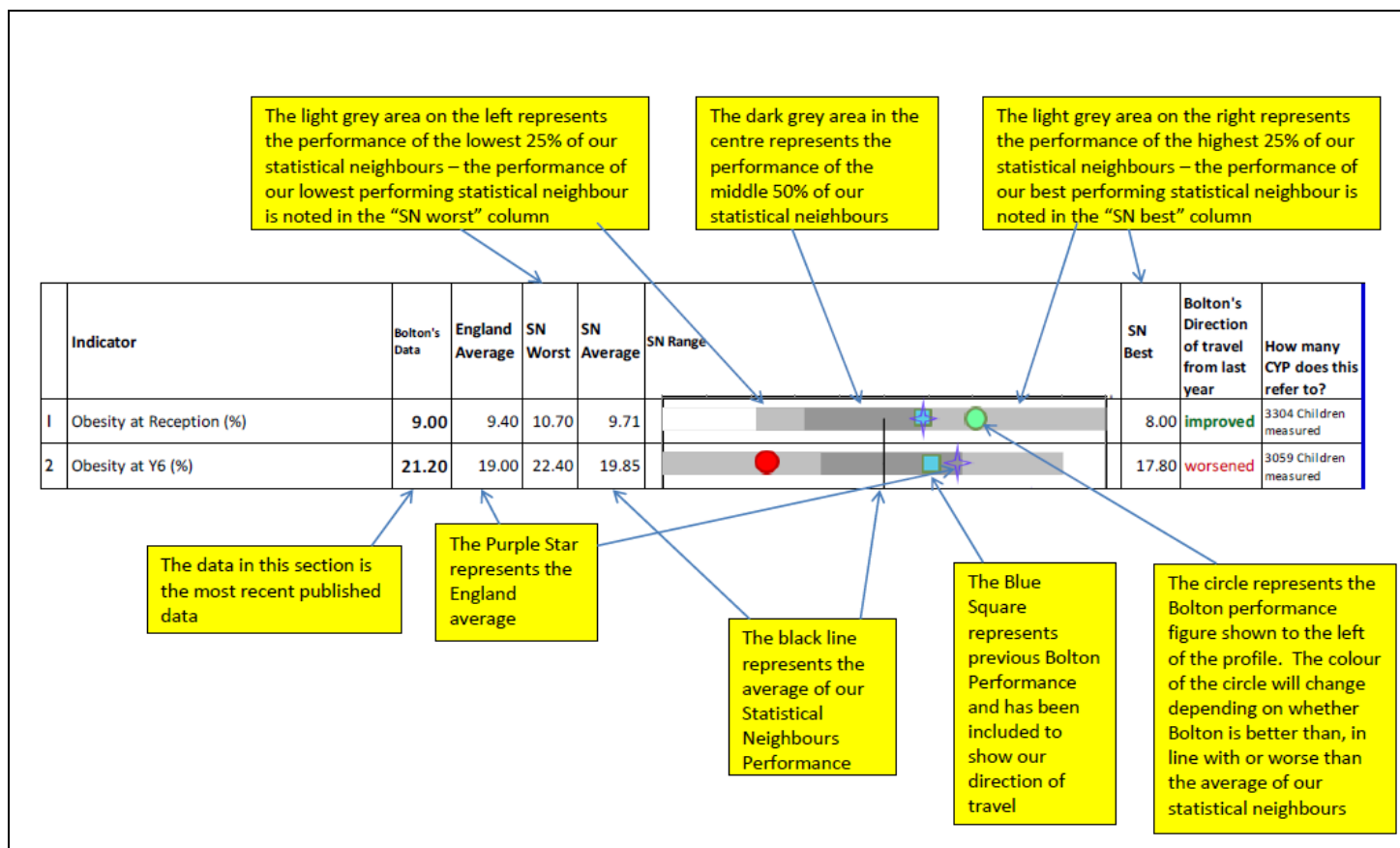
A group of pupils at Rumworth School have completed an independent travel training course, specifically designed for children with special educational needs. It teaches pupils how to get to school using public transport safely on their own. This gives them greater freedom to travel at school times and the weekend and opens up better opportunities for them in the future particularly in attending college courses and obtaining employment. 25 pupils have so far completed or been referred to the course. The Department is currently investigating ways of opening this training up to pupils at other special schools.

Ofsted inspection of the Authority's Fostering Service found it to be a good service, which achieves outstanding outcomes for the children who use it. Ofsted praised the responsiveness of the service to local

need, the extent to which children and young people are involved in decisions about service design and the way in which the service works in partnership with other agencies to meet the needs of children.

## 4. Children's Services Profile

The Children's Services Profile shows how Bolton is doing on a range of key indicators affecting the lives of children and young people. For each indicator, the data used to draw up the profile is the most recently available verified England data for all English authorities. The range of indicators included has been chosen to give balanced coverage of different areas of the Department's operation and the priorities for children and young people agreed by Bolton Children's Trust and detailed in the Community Strategy.



In total, 19 of the indicators included in the Children's Services profile have been updated for this report.

It is important to remember that, in accordance with standard practice, Bolton has **not** been included in the calculations of average performance of its statistical neighbours. This means that if Bolton's performance is better or worse than that of all its statistical neighbours, the marker showing Bolton's performance will appear outside the grey bar showing statistical neighbour performance.

# Children's Services Profile

Bolton's Latest Published Performance at 24 January 2013

- More than 5% better than average of SN
- Within 5% of SN average
- More than 5% worse than average of SN
- ★ England Average
- ★ Bolton's performance is significantly better than our best performing Statistical Neighbour
- ★ Bolton's performance is significantly lower than our lowest performing Statistical Neighbour
- Bolton's performance in previous year



	Indicator	Bolton's Data	England Average	SN Average	SN Worst	SN Range	SN Best	Bolton's Direction of travel from last year	How many CYP does this refer to?	For further info see note
Improving Children's and Young People's Health	1 Obesity at Reception (%)	8.80	9.50	9.64	11.20		8.00	improved	3392 children measured	
	2 Obesity at Y6 (%)	20.70	19.20	20.38	23.10		19.20	improved	3058 children measured	
	3 Infant Mortality (Rate per 1,000 births)	5.80	4.60	5.84	7.70		4.60	worsened	67 children	
	4 Low Birth Weight (% of births)	7.60	7.30	8.41	9.30		7.30	improved	293 children	
	5 Teenage Conceptions (Rate per 1,000)	39.30	35.40	44.80	51.20		39.10	improved	722 young women 2008-10	
Improving Outcomes for LAC	6 % of LAC achieving 5 A*-C grades at GCSE including English and Maths	28.90	14.60	17.83	0.00		33.30	improved	20 pupils	
	7 % of Adoptions within 1 year of decision	62.50	74.00	68.70	54.80		100.00	worsened	15 children	A
	8 % of LAC adopted	26.00	12.00	15.80	9.00		25.00	improved	48 children	
	9 % of children moving in with adopters in timescale	64.00	56.00	54.70	33.00		76.00	worsened	115 children	
Keeping Children Safe	10 Rate becoming subject to CPP in year (rate per 10,000)	39.00	46.00	57.97	76.60		39.00	improved	252 children	
	11 % of CPP lasting 2 years or more	12.40	5.60	7.45	11.00		2.80	worsened	38 plans	B
	12 % of CPP 2nd or subsequent time	3.20	13.80	13.95	17.10		11.10	improved	8 cases	
Raising Attainment	13 % ready for school at EYFS	62.00	64.00	61.10	55.00		68.00	improved	3650 children	
	14 % Making expected progression in English KS1 - KS2	92.00	89.00	90.30	87.00		93.00	improved	3100 pupils	
	15 % Making expected progression in Maths KS1 - KS2	90.00	87.00	87.90	84.00		92.00	improved	3100 pupils	
	16 % achieving KS2 - Level 4+ including English and Maths	81.00	80.00	78.90	75.00		86.00	improved	3200 pupils	
	17 % in maintained schools making expected progress in English KS2 - KS4	67.10	68.00	66.16	61.40		73.20	worsened	3305 pupils	
	18 % in maintained schools making expected progress in Maths KS2 - KS4	69.00	68.70	65.64	56.20		69.50	improved	3319 pupils	
	19 % achieving KS4 - 5+ A* - C inc. English and Maths	60.20	58.80	57.75	54.30		62.00	improved	3408 pupils	
	20 % achieving Level 2 by 19	82.50	81.00	79.39	76.30		82.60	improved	4027 YP aged 19	
	21 % achieving Level 3 by 19	56.40	54.50	51.37	47.10		55.80	improved	4027 YP aged 19	
	22 % Secondary school persistent absence	6.80	6.80	7.23	8.70		5.30	improved	626 pupils PA	
	23 % SEN achievement gap at KS2	49.00	49.00	48.40	57.00		34.00	improved	760 with SEN 2429 without	
	24 % SEN achievement gap at KS4	52.60	44.90	47.56	54.20		39.00	improved	822 with SEN 2596 without	C
Reducing the number of children living in poverty	25 % Children in Need achieving standard at KS2	49.00	40.00	39.90	34.00		53.00	N/A new indicator	103 children	D
	26 % Children in Need achieving standard at KS4	15.00	14.00	12.89	11.00		17.00	improved	98 children	E
	27 % of Children 'in Poverty' (HMRC measure) 2010	23.10	20.60	23.17	26.40		20.50	improved	15300 children	
	28 % of 16-18 year olds NEET (based on former NI definition)	7.19	5.95	7.70	10.24		5.28	improved	780 YP	
	29 % FSM achievement gap at KS2	15.00	17.00	18.90	23.00		14.00	improved	656 FSM pupils 2341 other pupils	
	30 % FSM achievement gap at KS4	28.90	26.40	30.97	36.70		26.70	improved	642 FSM pupils 2766 other pupils	
	31 % FSM achievement gap - Level 3 at 19	24.00	25.00	29.30	39.00		24.00	worsened	604 aged 19 in 2011	
	32 % of former 6th form students in sustained HE	61.00	52.00	55.40	49.00		61.00	N/A new indicator	1260 students	

<b>Commentary on Performance reported in the Children's Services Profile</b>	
<b>A</b>	The value for this indicator is almost two years old. The DfE have now recognized that this is an unreliable measure of LA performance because performance is largely outside the LA's control. DfE have now introduced new measures on the Adoption Scorecard and so this indicator will be deleted at the end of 2012-13 and replaced with the new indicators.
<b>B</b>	The rise in the proportion of children on longer Child Protection Plans is largely due to the reduced number of children now on plans. When numbers were larger, children who were placed on very short term plans were included and now those on plans tend to be those facing more difficult issues.
<b>C</b>	Performance on this indicator will always be volatile, as a result of differing cohorts of pupils. A review of support to pupils with SEN is underway and this includes the establishment of a mechanism to ensure that extra support is targeted on those in greatest need.
<b>D</b>	Anticipated publication of benchmarking data for this indicator has been delayed by DfE, due to technical issues. Indicator has not been updated for 2011-12
<b>E</b>	Anticipated publication of benchmarking data for this indicator has been delayed by DfE, due to technical issues. Indicator has not been updated for 2011-12

### Data Sources for Profile

- Child Obesity at Reception AY 2011-12** NCMP data from the Information Centre, based on LA by postcode of school'
- Child Obesity at Year 6 AY 2011-12** NCMP data from the Information Centre based on LA by postcode of school'
- Infant Mortality Rate 2008-10** data from ChiMat
- Low Birth Weight 2010** Local Authority Level data from ChiMat
- Teenage Conception Rate (under 18)** Data for 2010 Calendar Year as published by DfE 2012
- % LAC who achieved 5 A\*-C grades at GCSE 2011-12** outcomes for LAC data published by DfE
- % of LAC adopted during the year placed for adoption within 12 months of best interests decision 2010-11** outcomes for LAC data published by DfE
- % of children who ceased to be looked after who were adopted 2011-12** outcomes for LAC data published by DfE
- The proportion of children adopted moving in with their adopted family within 21 months 2009-12** adoption scorecard
- Rate of children becoming subject to a Child Protection Plan during year ending 31<sup>st</sup> March 2012** 2011-12 CiN data published by DfE
- % of Child Protection Plans lasting two years or more (for children who ceased to be the subject of a CPP during YE 31<sup>st</sup> Mar 2012)** 2011-12 CiN data published by DfE.
- % of cases where children becoming the subject of a child protection plan during YE 31<sup>st</sup> Mar 2012 were subject to a CPP for a second or subsequent time 2010-11** CiN data published by DfE
- % achieving at least 78 points (with at least 6 in PSED and CLL scales) at Early Years Foundation Stage 2012** data published by DfE 17 October 2012
- Progression by 2 levels in English between KS1 and KS2 2012** data from DfE
- Progression by 2 levels in Maths between KS1 and KS2 2012** data from DfE
- % Achieving Level 4 or higher in both English and Maths at KS2 2012** data from DfE
- Percentage of pupils in maintained schools making expected progress in English between Key Stage 2 and Key Stage 4 2012** data from DfE published 24/1/2013
- Percentage of pupils in maintained schools making expected progress in mathematics between Key Stage 2 and Key Stage 4 2012** data from DfE published 24/1/2013
- % achieving 5 or more A\* - C grades including both English and Maths 2012** final data from DfE published 24/1/2013
- % Achieving Level 2 by 19** data from DfE relates to YP aged 19 at end of 2010/11 AY
- % Achieving Level 3 by 19** data from DfE relates to YP aged 19 at end of 2010/11 AY
- Secondary School Persistent Absence Rate** data from DfE - (Based on first 2 full terms of 2011-12, published 17 October 2012)
- SEN/Non SEN gap – achieving Level 4 in English and Maths at KS2 2012** data from DfE subsequent analysis in Policy and Strategy
- SEN/Non SEN gap – achieving 5 A\*-C GCSEs including English and Maths at KS4 2012** data from DfE subsequent analysis in Policy and Strategy
- % of Children in Need achieving Level 4 in English and Maths at KS2 2010-11** Experimental unpublished data provided by DfE
- % of Children in Need achieving 5 or more A\* - C GCSE grades including both English and Maths 2010-11** Experimental unpublished data provided by DfE
- Rate of children living in families in receipt of CTC whose reported income is less than 60 per cent of the median income or in receipt of IS or (Income-Based) JSA 2010** data from HMRC
- 16 – 18 year olds NEET** DfE data as at Jan 2012, based on former NI definition
- Achievement gap between pupils eligible for Free School Meals and their peers achieving the expected level at KS2 2012** data from DfE
- Achievement gap between pupils eligible for Free School Meals and their peers achieving the expected level at KS4 2012** data from DfE
- Inequality gap in the achievement of a Level 3 qualification by age 19** DfE data measuring gap for students aged 19 at 2011
- Young People progressing to Higher Education** DfE data measuring students, in 2008/09, who entered an A Level or equivalent qualification, going to, or remaining in, an education destination in 2009/10

## Key topical indicators

Each quarter, this section will focus on a small number of indicators. The section will allow the committee to focus on key trends in some of our most important indicators, and compare Bolton's performance with that of our peers. This quarter, the focus is on Teenage Pregnancy and a closer look at some aspects of attainment, particularly how the headline results for Bolton can sometimes mask quite wide differences across the Borough.

### Teenage Pregnancy Profile

The profile shows a general downward trend in under 18 conception rates, particularly in recent years. In 2010, Bolton's rate was the lowest of our statistical neighbours for the first time in 12 years. There remains, however, a wide variation in levels of teenage conceptions across the Borough, with Tonge with the Haulgh, Breightmet, Great Lever and Farnworth having the highest levels. In terms of mothers under the age of 18 who delivered a baby, Bolton is close to the average of our statistical neighbours although again there is a variation across the Borough and numbers were higher in The Orchards and Tonge Children's Centre reach areas.

## Child health: Teenage pregnancy

### HEADLINES

- In Bolton there are approximately 200 conceptions to teenage girls per year and currently the conception rate is higher than the average for England, but lower than that for the North West;
- Local, regional, and national rates do show a slow decline over time;
- The proportion of mothers in Bolton who are under the age of 18 (2.2%) is almost exactly average for Bolton's statistical peer group;
- There currently persist geographical inequalities in the teenage conception rate across Bolton with the more deprived predominantly White British areas having the highest rates. This is reinforced by the statistically significant difference in the rate between the most and least deprived fifths of our population.

### 1. CURRENT PICTURE

Teenage conception rate (<18) per 1,000 women in age group

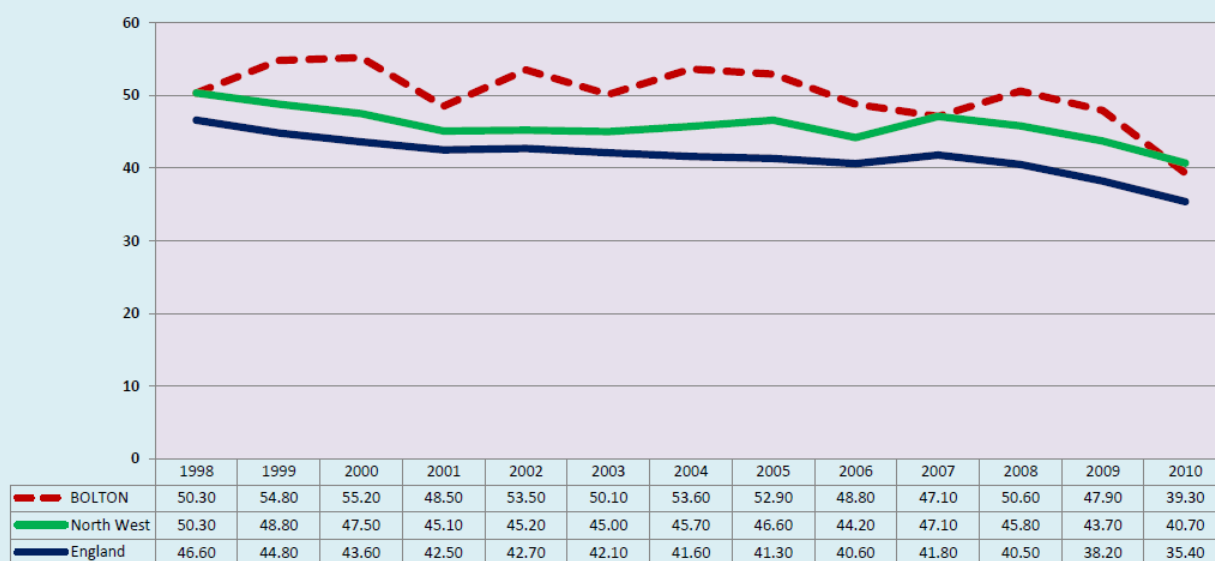
Teenage conception rate	
BOLTON	39.3
North West	40.7
England	35.4

Bolton	2010
Number of Conceptions	198
Conception rate per 1,000 women in age group	39.3
Maternity rate per 1,000 women in age group	23.6
Abortion rate per 1,000 women in age group	15.7
Percentage of conceptions leading to abortion	39.9

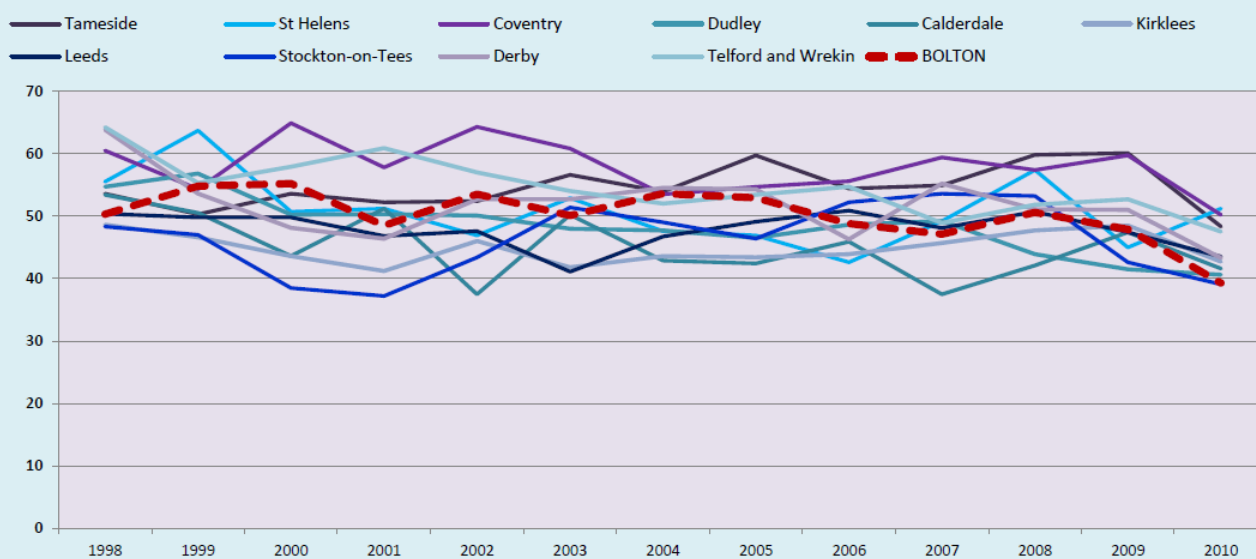
### 2. HISTORICAL TREND

Teenage conception rate (<18) per 1,000 women in age group



### 3. STATISTICAL PEERS HISTORICAL TREND

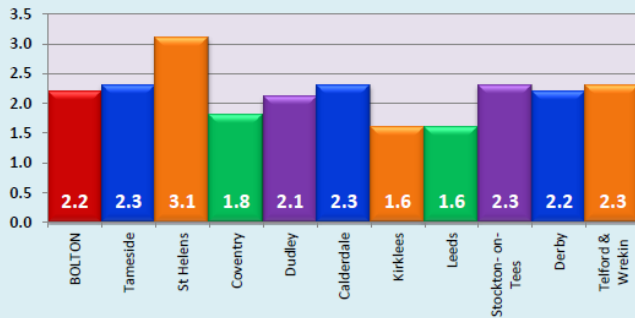
Teenage conception rate (<18) per 1,000 women in age group





#### 4. STATISTICAL PEERS: TEENAGE MOTHERS

Percent (%) of delivery episodes where the mother is aged <18 years



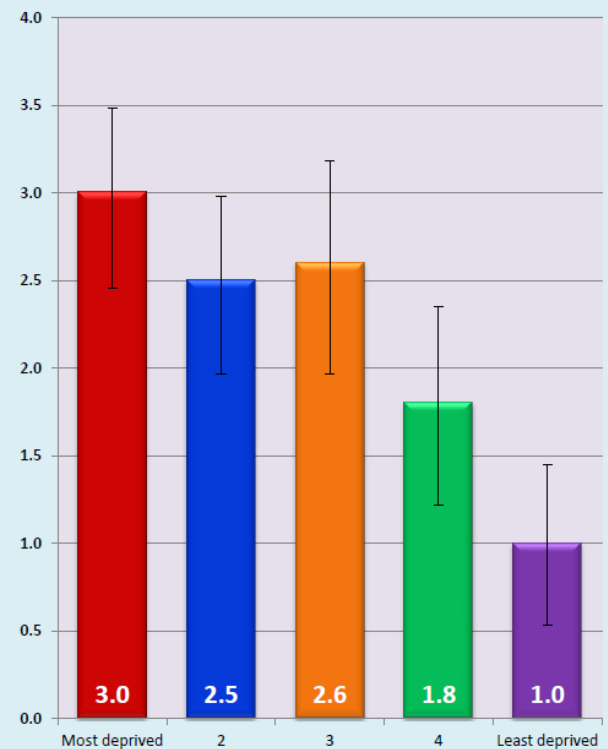
#### 6. CHILDRENS CENTRE REACH AREA

Percent (%) of delivery episodes where the mother is aged <18 years

	Percent (%)	LCL	UCL
Alexandra	1.8	1.1	2.6
Bright Meadows	2.5	1.4	3.6
Bromley Cross	1.4	0.4	2.5
Crompton	1.8	1.0	2.7
Great Lever	0.9	0.3	1.6
Harvey	1.6	0.8	2.4
Heaton and Lostock	2.8	1.6	4.0
Horwich & Blackrod	1.8	1.0	2.7
Hulton	1.1	0.4	1.8
Kearsley	3.0	1.5	4.5
Leverhulme	3.6	2.4	5.0
Little Lever	2.8	1.6	4.1
Lord Street and Grosvenor	3.7	2.5	4.9
Oldhams	1.3	0.5	2.1
Oxford Grove	2.3	1.3	3.4
The Orchards	4.5	3.0	6.0
Tonge	4.6	3.2	6.1
Westhoughton	2.0	1.0	3.0

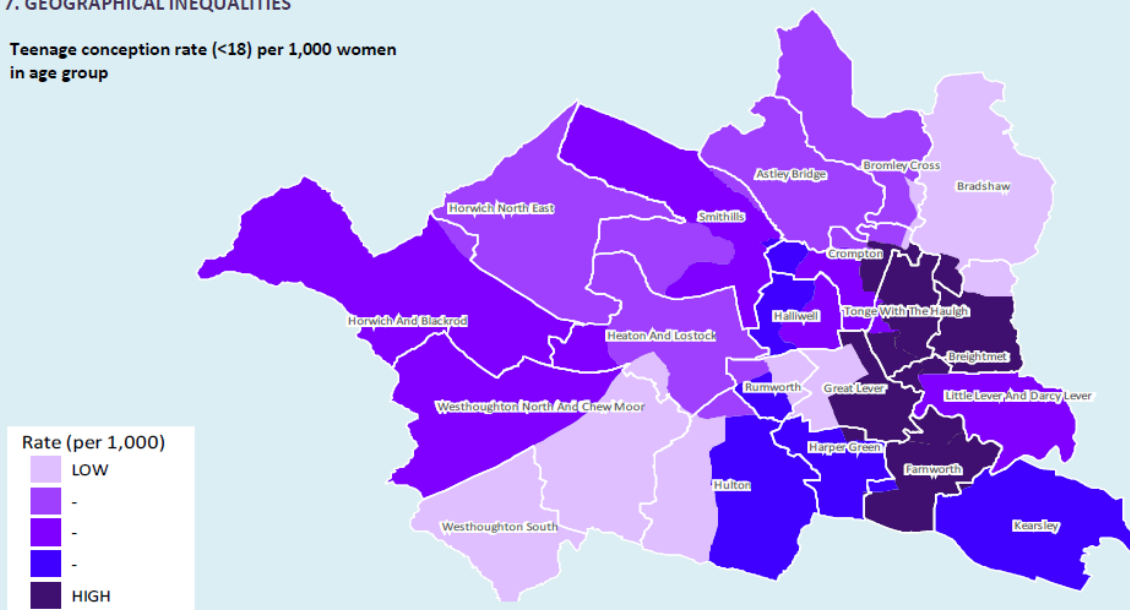
#### 5. DEPRIVATION GROUPS

Percent (%) of delivery episodes where the mother is aged <18 years



#### 7. GEOGRAPHICAL INEQUALITIES

Teenage conception rate (<18) per 1,000 women in age group



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#### 8. NOTES

- Source: Office for National Statistics and Department for Education;
- Source: Office for National Statistics and Department for Education;
- Source: Child Health Profile, ChiMat;
- Source: Secondary Uses Service (SUS), NHS Information Centre;
- Source: Office for National Statistics;

2010  
1998 - 2010  
2010/11  
2006/07 - 2010/11  
2008/10

**Joint Strategic  
Needs Assessment**

**NHS Bolton**

**Bolton  
Vision**

### **Key Stage 2 Attainment**

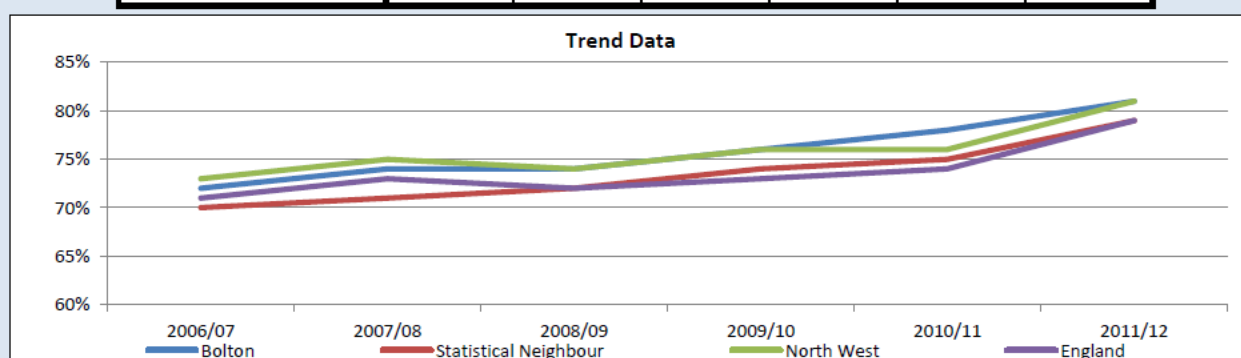
Bolton's performance has improved consistently over the past 6 years and in 2011-12 was better than the England average and average of our statistical neighbours. The profile shows that there are differences in results achieved by children living in different wards across the Borough. It should be noted, however, that the 2011-12 results in Kearsley and Westhoughton South will have been affected by schools with mal-administered KS2 tests that year. Even if the decline in performance in these two wards is discounted for that reason, readers will see that the latest results range from 70% in Farnworth to 93% in Heaton and Lostock.

## Achievement in Key Stage Two - Former NI73

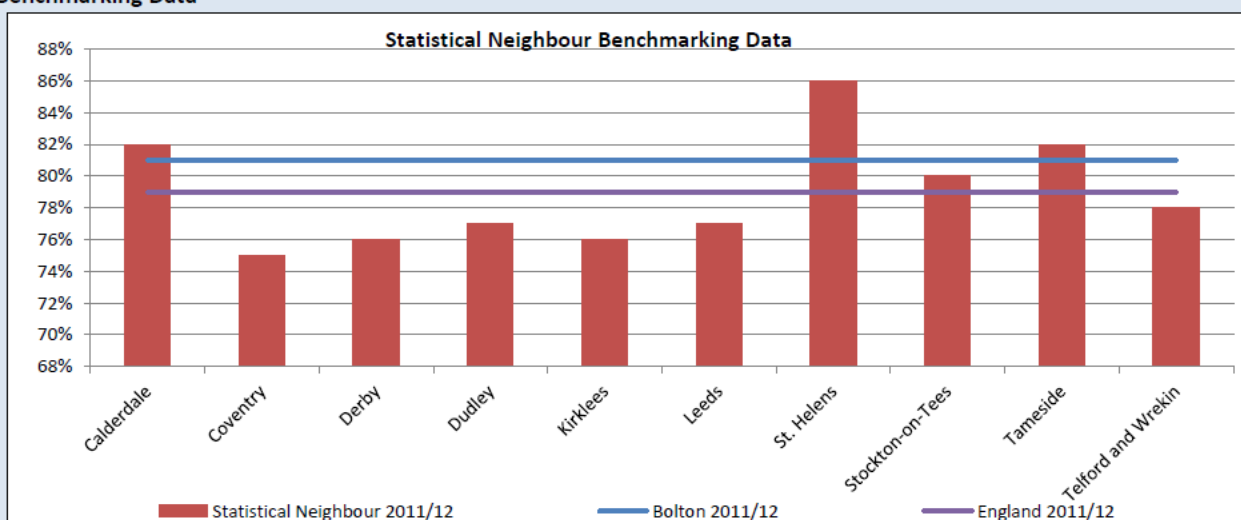
Achievement at level 4 or above in both English and Maths at Key Stage Two

Trend and Current Picture <sup>1</sup>

	2006/07	2007/08	2008/09	2009/10	2010/11	2011/12
<b>Bolton</b>	72%	74%	74%	76%	78%	81%
<b>Statistical Neighbour</b>	70%	71%	72%	74%	75%	79%
<b>North West</b>	73%	75%	74%	76%	76%	81%
<b>England</b>	71%	73%	72%	73%	74%	79%



Benchmarking Data <sup>2</sup>



Good performance is typified by percentages above the National Average

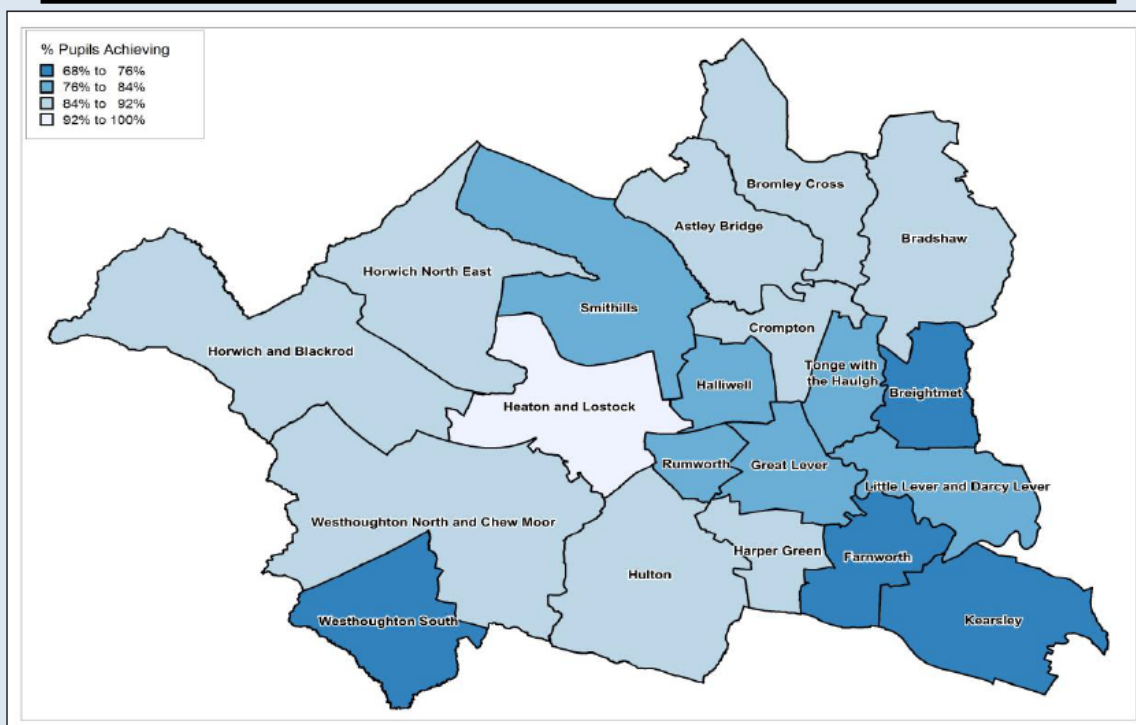
### Notes

- 1 Data Source : DFE Statistical First Release Reports from relevant year
- 2 Data Source : DFE Statistical First Release Reports from relevant year

## Achievement in Key Stage Two - Former NI73

Local Data <sup>3</sup>

	2008/09	2009/10	2010/11	2011/12	Trend
Astley Bridge	79%	80%	79%	88%	
Bradshaw	78%	78%	79%	85%	
Brightmet	67%	73%	69%	76%	
Bromley Cross	84%	85%	93%	86%	
Crompton	69%	79%	79%	85%	
Farnworth	59%	63%	66%	70%	
Great Lever	66%	72%	78%	80%	
Halliwell	55%	63%	61%	80%	
Harper Green	64%	77%	73%	85%	
Heaton & Lostock	83%	84%	85%	93%	
Horwich & Blackrod	86%	78%	83%	89%	
Horwich NE	83%	79%	78%	85%	
Hulton	80%	81%	85%	88%	
Kearsley	85%	79%	84%	75%	
Little Lever & Darcy Lever	74%	68%	76%	82%	
Rumworth	72%	74%	77%	81%	
Smithills	68%	75%	76%	79%	
Tonge with the Haulgh	71%	76%	82%	80%	
Westhoughton North & Chew Moor	80%	84%	86%	84%	
Westhoughton South	82%	80%	84%	68%	



Notes

<sup>3</sup> Data Source : Data submitted to the LA from the schools, pupil postcode matched to ward

<sup>4</sup> Decline in Kearsley and Westhoughton South are affected by schools with maladministered Key Stage Two tests

### **Key Stage 4 Attainment**

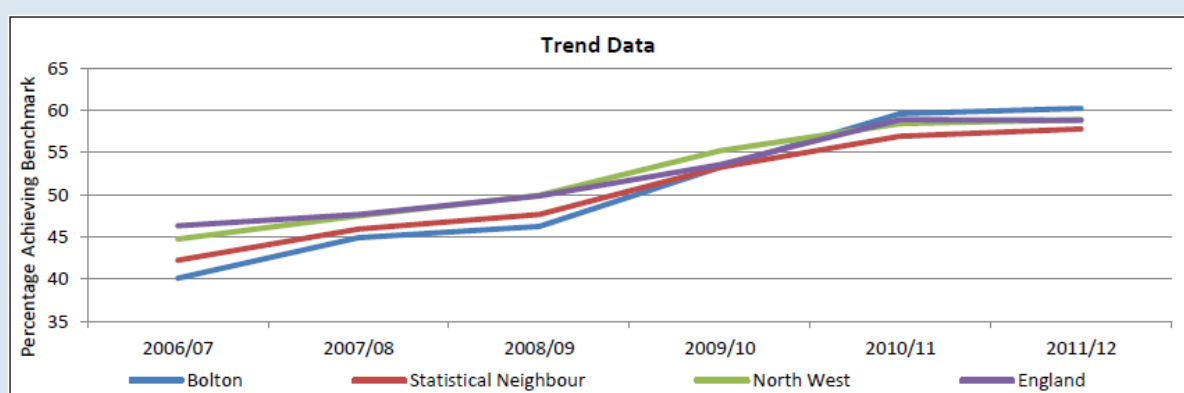
The profile shows that Bolton's performance at Key Stage 4 has improved exponentially over the past 6 years from below SN and England averages in 2006-07 to above in 2011-12 ; a rise of over 20 percentage points in that period. Once again, however, there is a spread of performance depending on where pupils live in the Borough ranging from 44% in Farnworth to 72% in Astley Bridge, Bromley Cross and Horwich and Blackrod. Not all of these areas were traditionally high attaining areas. For example, 35% of pupils living in Horwich and Blackrod achieved the Gold Standard in 2006-07 compared to 72% today.

## Achievement of 5 or more A\* - C grades at GCSE or Equivalent including English and Maths - Former NI 75

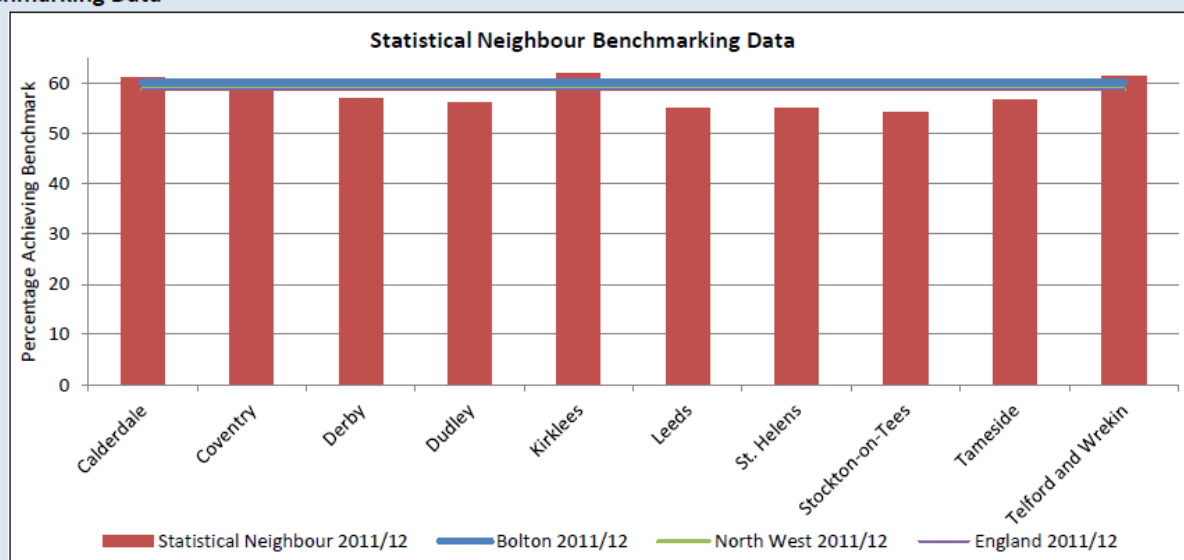
The number of pupils achieving 5 or more A\*-C or equivalent including English and Maths at KS4 as a percentage of the number of pupils at the end of KS4.

**Trend and Current Picture <sup>1</sup>**

	2006/07	2007/08	2008/09	2009/10	2010/11	2011/12
<b>Bolton</b>	40.1	44.9	46.2	53.2	59.6	60.2
<b>Statistical Neighbour</b>	42.2	45.9	47.6	53.2	56.9	57.8
<b>North West</b>	44.7	47.5	49.9	55.2	58.4	58.9
<b>England</b>	46.3	47.6	49.8	53.5	58.9	58.8



**Benchmarking Data <sup>1</sup>**



Good performance is typified by percentages where the proportion of pupils is above the national average and where there are no schools achieving below 30% 5 A\*-C grades including GCSE English and maths.

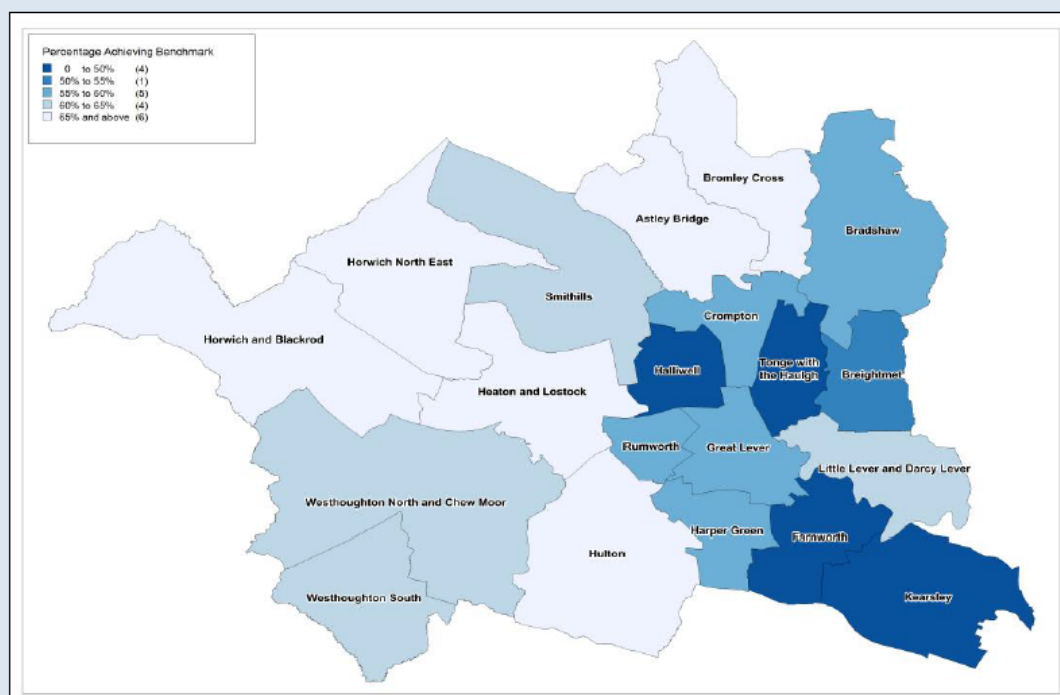
**Notes**

**1** Data Source : DFE Statistical First Release Reports from relevant year

## Achievement of 5 or more A\* - C grades at GCSE or Equivalent including English and Maths by Ward - Former NI 75

Local Data <sup>1</sup>

	2007/08	2008/09	2009/10	2010/11	2011/12	Trend
Astley Bridge	62%	44%	48%	59%	72%	
Bradshaw	55%	54%	34%	64%	58%	
Brightmet	33%	29%	55%	45%	54%	
Bromley Cross	50%	68%	51%	72%	72%	
Crompton	46%	34%	41%	58%	56%	
Farnworth	43%	48%	35%	46%	44%	
Great Lever	48%	41%	36%	57%	56%	
Halliwell	37%	31%	45%	42%	49%	
Harper Green	38%	46%	53%	55%	57%	
Heaton and Lostock	59%	62%	62%	74%	69%	
Horwich and Blackrod	35%	48%	63%	55%	72%	
Horwich North East	56%	43%	44%	57%	67%	
Hulton	49%	56%	70%	65%	66%	
Kearsley	43%	38%	57%	60%	48%	
Little Lever and Darcy Lever	29%	40%	51%	57%	65%	
Rumworth	35%	49%	55%	64%	57%	
Smithills	46%	41%	50%	57%	61%	
Tonge with the Haulgh	20%	32%	52%	46%	49%	
Westhoughton North and Chew Moor	49%	51%	59%	68%	62%	
Westhoughton South	51%	50%	50%	60%	62%	



Notes

1

Data Source : Underlying KS4 pupil level data from DfE Performance Tables. Pupil postcodes matched to ward.

## 5. External Assessment

### Changes to Assessment Frameworks affecting the Department

There have been a number of developments in existing and proposed inspection methodologies which the committee needs to be aware of this quarter.

The framework for the inspection of Children's Homes has been updated. Changes in this most recent update include a greater focus on outcomes for children and young people, more detailed examination of the management of individual homes, including whether they have a registered manager in post. In future inspections, Ofsted will also look at the way the home has responded to issues that have arisen between inspections.

Guidance on the conduct of adoption and fostering inspections issued to HMI's leading on these inspections has been refreshed, though the evaluation schedules and frameworks for these inspections published on Ofsted's website have not been updated. Similarly, the documentation used by school inspectors was refreshed in December 2012.

Ofsted has confirmed that a limited number of private fostering inspections will be conducted between September 2012 and the launch of the new multi-agency framework for Safeguarding inspection in spring 2013. The inspections will focus on how well areas meet the England Minimum Standards for Private Fostering. Local Authorities who are subject to a private fostering inspection will normally receive two weeks notice.

During the period Ofsted has consulted on substantial changes to the framework for the inspection of Children's Centres. The proposed changes are designed to allow inspection to focus on how effectively Children's Centres support the most vulnerable children and families. Under Ofsted's proposals, Children's Centres which are managed as part of a group with shared management arrangements will be inspected together. A revised inspection framework for introduction in 2013/14 is expected to be published shortly.

Her Majesty's Chief Inspector of Education, Children's Services and Skills, Sir Michael Wilshaw, published his annual report for 2011/12 in November. The main conclusions were:

- Schools in England are getting better – although still not comparable with the best in the world.
- There are wide variations in the performance of schools across different local authority areas leading to inequities for children in some parts of the country
- Ofsted has identified major concerns with the quality of provision in the post-16 learning and skills sector.

At the same time, Ofsted launched a new service called Data View. This is an online tool which allows local authorities, the media and the public to compare inspection judgements at England, regional, local authority and constituency level over time.

Ofsted's Data View tool offers two different ways of interpreting Ofsted judgements at a local & England level:

- The proportion of providers who have Outstanding/Good/Satisfactory/Inadequate ratings for their Overall Effectiveness (ie the measure traditionally used), and
- The proportion of children attending establishments with each rating.

This gives two different pictures: for example, while 20% of providers in Bolton are outstanding, only 13% of pupils attended outstanding schools when the data was prepared.

Alongside the data tool Ofsted published for the first time a spreadsheet indicating the proportion of primary/secondary school pupils in each local authority who attend good or outstanding schools, and giving



quintile rankings for each L.A. based on this figure. This spreadsheet shows the following about educational provision in Bolton:

- 68% of primary school children in Bolton attend schools with good or outstanding judgements. This score places Bolton in the 3rd quintile, ranking 81st out of 150 local authorities.
- 70% of secondary school children in Bolton attend schools with good or outstanding judgements. This score places Bolton in the 3rd quintile, ranking 79th out of 150 local authorities.

The published data also shows a general trend of improvement in schools across the country over the last three years but also shows that the improvement in Bolton since 2009 has been significantly greater than that seen in England as a whole. As a result of this, many more children in Bolton now have the opportunity to attend good or outstanding schools.

It should be noted, however, that the Data View tool currently only stores data on inspections made up to and including the 2011-12 academic year so is already somewhat out of date. Ofsted has stated that the data will be updated 'periodically' but has not announced when this will next happen.

Using the information in Data View, Ofsted has now started a substantial programme of school inspections targeted at areas which are deemed by Ofsted to be underperforming compared to the rest of the country. Schools inspected as part of this programme will be asked focussed questions about the nature and effectiveness of the support they receive from the local authority. Local authorities where schools do not report receiving effective support will be subject to an Ofsted inspection of the school improvement service. Initially, this will be only be in areas where Ofsted has been carrying out intensive targeted inspection of schools. However, in due course, this will broaden out to include inspections of any local authority school improvement team which has given Ofsted cause for concern.

In addition, HMCI has indicated that Ofsted will conduct a high-profile survey in England to examine how state funded schools teach the most able pupils. The full methodology for this survey has not been published, but it appears that inspectors will be examining whether tuition in mixed ability classes has an effect on the most able pupils' progress and the timeliness of the most gifted pupils' entry for GCSE.

### **Assessment of settings in Bolton**

The table that follows provides an analysis of the proportion of providers in each category that have a good or outstanding grade for overall effectiveness at their most recent inspection and examines the movement in those proportions during the first 9 months of 2012-13.

Of note, is the increase in the number of primary and secondary schools with improved judgments but also the small proportion of children's centres in Bolton with good or outstanding judgments – only one of the seven centres inspected to date has been judged to be good.

## Ofsted Judgements about Bolton Settings

		Bolton Settings				Benchmarking	
Broad Category	Settings included in Broad Category	Total number of inspected settings	Snapshot of the % of settings judged good or better at end of 2011-12	Settings inspected or re-inspected – year to date	Snapshot of the % of settings judged good or better at end of Q3 2012-13	SN Average judged good or better on most recent available data	England average judged good or better on most recent available data
Early Years and Child Care (Universal)	Childminders	173	64.5%	8	68.2%	67.0%	71.1%
	Childcare - non domestic	117	65.3%	9	70.9%	74.5%	78.4%
	Children's Centres	7	20.0%	2	14.3%	63.1%	69.7%
Nursery and Primary Schools (Universal)	Nursery	4	100.0%	0	100.0%	98.0%	96.0%
	Primary	86	65.6%	8	72.1%	60.7%	68.0%
Secondary Schools (Universal)	Secondary	14	71.4%	1	78.6%	42.1%	56.0%
Academies	Academies	9	100.0%	1	88.9%	75.8%	83.1%
Post 16 (Universal)	Post 16 SFC & College	2	50.0%	0	50.0%	n/a	n/a
Special Schools and PRUs (Targeted)	Specials – non-maintained	1	0.0%	0	0.0%	100.0%	87.0%
	Specials - LA maintained	6	100.0%	0	100.0%	77.3%	81.0%
	PRUs	4	100.0%	0	100.0%	69.7%	67.8%
Fostering and Adoption (Targeted)	LA Fostering Agency	1	100.0%	0	100.0%	n/a	n/a
	LA Adoption Agency	1	100.0%	0	100.0%	n/a	n/a
	PVI F&A Agencies	4	50.0%	0	50.0%	n/a	n/a
Children's Homes (Targeted)	LA Children's Homes	6	100.0%	6	66.7%	n/a	n/a
	Private Children's Homes	3	66.7%	3	66.7%	n/a	n/a
	Voluntary Children's Homes	4	100.0%	4	100.0%	n/a	n/a







80% of services, settings and institutions judged good or better	Dark green
65–79.9% judged good or better	Light green
50–64.9% judged good or better	Amber
less than 50% judged good or better	Red

Not all of Bolton's settings will have an inspection judgement

## 5. Detailed performance

At divisional or DMT level, the Department keeps regular track of over 130 separate performance indicators. **In the interests of clarity, this report will only contain details of the indicators for which new data has been made available since the last performance report was issued.** A full list of all indicators and the latest available performance data is available at [this link](#).

The table below contains the twenty-five top level indicators for which we have new performance data. Direction of travel for these indicators has been assessed as follows.



For indicators where high performance is good	
Performance 5% or more above the baseline	
Performance between 5% above baseline and 5% below baseline	
Performance 5% or more below the baseline	
For indicators where low performance is good	
Performance 5% or more below the baseline	
Performance between 5% below baseline and 5% above baseline	
Performance 5% or more above the baseline	









The time periods to which reported data relates is marked as follows:











CY – Calendar Year (January to December)






FY – Financial Year (April – March)

AY – Academic Year (September – August)

Indicator	Baseline and year	Latest Performance	Direction of Travel	Commentary
Improving Children and Young People's Health				
Child obesity at Reception <i>LPI1</i>	AY 2010-11 9.0%	AY 2011-12 <b>8.8%</b>		Has reduced slightly and compares favourably with SN 9.6% England 9.5%
Child obesity at Year 6 <i>LPI2</i>	AY 2010-11 21.2%	AY 2011-12 <b>20.7%</b>		Has reduced since previous year but remains higher than SN 20.4% England 19.2%

Indicator	Baseline and year	Latest Performance	Direction of Travel	Commentary
Teenage Conception – rate per 1000 female population aged 15-17 <i>LPI5</i>	Rate for CY 2010 – 39.3  Average rate over last four quarters at June 2011 <b>44.8</b>	Quarterly rate for period ending 30.09.11 <b>38.4</b>  Average rate over last four quarters at September 2011 <b>40.7</b>	 Improving	Teenage conception rate continues to fall
<b>Improving Outcomes for Looked After Children</b>				
Number of children adopted <i>LPI44</i>	48 adoptions in 2011-12 24 at Q.3 2011	29 at Q.3 2012	 Improving	On track to achieve the Community Strategy target of 35 in 2012-13
The percentage of children who ceased to be looked after who were adopted <b>(DfE Performance Tables: Adoption 1)</b> <i>LPI106</i>	3 year average FY 2008-11 22%  England Rank 6	3 year average FY 2009-12 <b>26%</b>  England Rank 2	 Improving	Compares very favourably with England average 12% SN average 16% for 2009-12 and was 2 <sup>nd</sup> highest in England
Children who wait less than 21 months between entering care and moving in with their adoptive family (number and %) <b>(Adoption Scorecard 3)</b> <i>LPI9</i>	3 year average FY 2008-11 135 (72%)  England average 58%	3 year average FY 2009-12 <b>130 (64%)</b>  England Rank 37	 Worsening	Compares favourably with England average 56% SN average 55% for 2009-12
% of Looked After Children achieving 5 or more A* - C GCSE grades including both English and Maths* <i>LPI6</i>	AY 2010-11 23.0%  England average 13.6% SN average 12.4%	AY 2011-12 <b>28.9%</b> (provisional)	 Improving	Compares very favourably with England average 14.6% SN average 17.8% in 2011-12
<b>Keeping Children Safe</b>				
Number of children who became subject to a Child Protection Plan during year <i>LPI45</i>	FY 2010-11 289	FY 2011-12 <b>252</b>	 Improving	Numbers have fallen in Bolton for the second consecutive year
Rate of children (per 10,000) becoming subject to a Child Protection Plan during the Year <i>LPI10</i>	FY 2010-11 46.2 England 44.4 SN 53.0	FY 2011-12 <b>39.0</b>	 Improving	The rate has also fallen and compares favourably with England rate 46.0 SN rate 58.0 in 2011-12
Children who ceased to be subject to a CPP during year who were on a plan for 2 years or longer <i>LPI11</i>	FY 2010-11 5.9  England 6.0 SN 10.0	FY 2011-12 <b>12.4</b>	 Worsening	There has been a steep increase in the proportion of children on longer plans compared with England 5.6 SN 7.5 in 2011-12

Indicator	Baseline and year	Latest Performance	Direction of Travel	Commentary
Number of children who became the subject of a child protection plan during the year who became the subject of a plan for a second or subsequent time <i>LPI12</i>	FY 2010-11 14.5 England 13.3 SN 11.6	FY 2011-12 <b>3.2</b>	 Improving	Performance in Bolton compares very favourably with England 13.8 SN 14.0 in 2011-12
<b>Raising Attainment</b>				
% achieving at least 78 points (with at least 6 in PSED and CLL scales) at Early Years Foundation Stage <i>LPI13</i>	AY 2010-11 60.4% England 59% SN 57%	AY 2011-12 <b>62%</b> <i>Final data</i>		Performance has improved and is in line with SN average 61.1% although below England average of 64% for AY 2011-12
Gap between the lowest achieving 20% in the Early Years Foundation Stage Profile and the rest <i>LPI40</i>	AY 2010-11 35% England 31% SN 32%	AY 2011-12 <b>33.4%</b> <i>Final data</i>		Gap has reduced but remains wider than SN 31.94% England 30.1%
% achieving 5 or more A* - C GCSE grades including both English and maths <i>LPI19</i>	AY 2010-11 59.6%	AY 2011-12 <b>60.2%</b> <i>Final data</i>		Bolton's performance is better than both SN average of 57.8% and England State funded schools of 58.8% for AY 2011-12
% achieving level 4 or higher in both English and maths at Key Stage 2 <i>LPI16</i>	AY 2010-11 78%	AY 2011-12 <b>81%</b> <i>Final data</i>		Bolton's performance is better than both SN average of 78.9% and England 80% for AY 2011-12
% of secondary schools judged as having good or outstanding standards of behaviour <i>LPI33</i>	FY 2011-12 100%	<b>100%</b> As at 31/12/2012		Based on the most recent Ofsted data for AY 2011-12 Bolton compares very favourably against SN average of 69.2% and England average of 82.2%
Progression by 2 levels in English between KS1 and KS2 <i>LPI14</i>	AY 2010-11 88%	AY 2011-12 <b>92%</b>		Progression rates in English are good compared to SN 90.3% and England 89%
Progression by 2 levels in Maths between KS1 and KS2 <i>LPI15</i>	AY 2010-11 87%	AY 2011-12 <b>90%</b>		Progression rates in maths are also good compared to SN 87.9% and England 87%
Progression by 2 levels in English between KS2 and KS4 <i>LPI17</i>	AY 2010-11 71%	AY 2011-12 <b>67.1%</b>	 Worsening	Progression rates in English are good compared to SN at 66% but not as good as England average of 68%
Progression by 2 levels in Maths between KS2 and KS4 <i>LPI18</i>	AY 2010-11 63.7%	AY 2011-12 <b>69%</b>	 Improving	Progression rates are better than England at 68.7% and SN at 65.6%

Indicator	Baseline and year	Latest Performance	Direction of Travel	Commentary
Achievement gap between pupils with special educational needs and their peers achieving the expected level at KS2 <i>LPI 23</i>	AY 2010-11 54%	AY 2011-12 <b>49%</b>	 Improving	In line with England average of 49%, slightly greater gap than SN average of 48.4%
Achievement gap between pupils with special educational needs and their peers achieving the expected level at KS4 <i>LPI 24</i>	AY 2010-11 54.8%	AY 2011-12 <b>52.6%</b>		Greater gap than England average of 44.9% and SN average of 47.6%
<b>Reducing the Number of Children Living in Poverty</b>				
% of 16-18 year olds NEET <i>LPI 28</i>	6.3 % (ie 511 young people) at 31/03/12	<b>5.0%</b> (ie 459 young people) at 31/12/12	 Improving	The number of young people NEET has fallen by more than 10% since the start of the year
Achievement gap between pupils eligible for Free School Meals and their peers achieving the expected level at KS2 <i>LPI 29</i>	AY 2010-11 20%	AY 2011-12 <b>15%</b>	 Improving	Compares well with SN average of 18.9% and England average of 17%
Achievement gap between pupils eligible for Free School Meals and their peers achieving the expected level at KS4 <i>LPI 30</i>	AY 2010 – 11 29.5%	AY 2011-12 <b>28.9%</b>		Compares well with SN average of 30.97%, but greater than England average of 26.4%

SN = the average performance of Bolton's statistical neighbours. Bolton's statistical neighbours are Calderdale, Coventry, Derby, Dudley, Kirklees, Leeds, St Helens, Stockton-on-Tees, Tameside and Telford and Wrekin.

## 6. Contextual information

This section of the report contains a range of key management information which will allow the committee to look at the day-to-day operational effectiveness of the Department. It brings together a range of information explaining the context in which the Department operates.

### Operational Management of the Department

#### Risk

The Department currently has 4 risks on the Corporate Risk Register. Those divisional heads responsible for risks on the register were asked for updates on the action plans associated with them as part of the Q3 monitoring process.

No changes to risk scores have been requested by risk leads for this quarter.

#### Sickness

The committee will be pleased to observe that levels of sickness within the Divisions have fallen significantly from the same time last year, from 5.2% to 3.87%. As ever, there is some variation between different parts of the Department and a detailed breakdown of sickness absence is provided below. Caution should be used in comparing figures from different divisions over time as Departmental restructures mean that a significant number of staff have moved division.

Directorate and Schools	Sickness Percentage Oct – Dec 2012	Days lost Oct - Dec	Working days available Oct - Dec 12	Year to date 2012-13	April 2011 to Mar 2012
Directorate	3.87%	2,628	67,953	3.73%	3.90%
Schools	3.61%	10,819	299,959	3.02%	3.60%
Totals for the department	3.65%	13,447	367,912	3.16%	3.7%

Division	Sickness Percentage Oct – Dec 2012	Days lost Oct - Dec	Working days available Oct - Dec 12	Year to date 2012-13	April 2011 to Mar 2012
Education and Learning	3.50%	561	16,049	2.98%	3.20%
Planning, Perf & Res	3.62%	760	20,992	3.42%	3.90%
Staying Safe	4.23%	1,307	30,912	4.31%	4.20%
Total	3.87%	2,628	67,953	3.73%	3.90%

Schools	Sickness Percentage Oct – Dec 2012	Days lost Oct - Dec	Working days available Oct - Dec 12	Year to date 2012-13	April 2011 to Mar 2012
Nursery	4.65%	278	5,981	3.91%	4.20%
Primary	3.26%	5,764	177,070	2.72%	3.50%
Secondary	3.69%	3,233	87,620	2.94%	3.40%
Special	5.48%	1,161	21,170	5.39%	6.00%
Total	3.58%	10,436	291,841	3.00%	3.60%

## **Customer Care**

### **Customer Complaints and Compliments**

During Quarter 3 of 2012-13 Children's Services received a total of 74 complaints (37 during Q3 2011-12 and 174 during 2011-12)

18 of these were service complaints recorded on the Council's corporate complaints system which notes that 14 of these were responded to within the corporate complaints standard, 1 was responded to up to 7 days out of standard, 2 were responded to up to 14 days out of standard, and 1 up to 21 days out of standard. This system also shows that 2 compliments were received during the period.

School complaints are recorded separately as these are responded to directly by the schools concerned. During the quarter there were 38 school complaints and all complainants were signposted to the correct procedures.

Complaints in relation to Social Care are also monitored separately as there is a statutory requirement to treat these complaints in a different manner. During the quarter 18 complaints were received which the Department was required to treat under Children's Act procedures. Of these 18, 2 were resolved informally, 11 are being or have been managed as stage one complaints, 4 are being or have been managed as stage two complaints and 1 was suspended. 3 complaints remain open at the end of Quarter 3 and work is ongoing to resolve them to everyone's satisfaction.

### **Telephones**

As part of the Council's customer care strategy, internal and external telephone calls to all extensions are monitored and the high level findings are reported.

During the third quarter of 2012-13, 4.96% of external calls and 9.06% of internal calls were unanswered compared to 6.51% and 9.49% for the Council as a whole. Once again, when compared with the performance for the same period in 2011-12, the proportion of unanswered external calls in the Department has decreased. In addition, the Department has increased the proportion of calls answered within 30 seconds.

## **7. Equality Impact Assessment**

This report does not require an Equality Impact Assessment as it is not requesting a policy change.

## **8. Recommendations**

The committee is requested to note the contents of this report.